

Thursday, October 17, 1974

Highways group backs bond issue for roads, transit

A proposed \$200 million transportation bond issue has received the endorsement of the New Jersey Highway Users Conference. It will appear on the Nov. 5 ballot.

Chairman Arthur D. Metzger said, "This bond issue has several features of benefit to everyone in New Jersey."

"As proposed, the bond issue would result in a significant lowering of the state's accident rates by providing for long-overdue bridge repairs, elimination of hazardous features at traffic circles and other needed safety projects.

"Although a bond issue to improve highways, it also would have a positive effect on improving mass transit. It has to be recognized that the mass transit system in New Jersey is the best which must depend upon a good road network.

"In view of today's economic climate, we also must consider the fact that success of this bond issue would help the state's economy by creating needed jobs. This not only would be true for the construction workers who build and repair the roads, a better road system also increases capital expansion in the industrial and commercial sectors.

"A careful review of the Transportation Department's suggested program confirms that most of this bond issue money would be used to improve and make safer existing roads. There should be no doubt in the minds of the highway public that the suggested projects are urgently needed."

Search for history begins at home Attics, cellars combed by U.S. children

WASHINGTON, D.C. — If your children all of a sudden start delving through the attic or cellar, or storage shed don't be surprised. There's a good chance they are taking part in the commemoration of the nation's Bicentennial.

"Should your grandchildren or great-grandchildren show a sudden interest in how life was 'way back then,' reminisce with them. If they want to trace your own memories, let them. You'll be contributing to the preserved history of the United States as it embarks on its third century.

Searching for old documents, photographs, letters, furniture, dress and other memorabilia from days gone by, or re-creating memories from the faded and flannel of life in earlier times are part of a nationwide Above Ground Archeology Bicentennial Administration.

Sponsored by the American Revolution Bicentennial Administration (ARBA), the program is one means of tapping the "grass roots" history of the nation. By and large, ordinary citizens have left little recorded testament of their lives, but it is living history. A new effort to reach and reclaim this previously mute source is being made during the Bicentennial.

The ARBA has published a booklet describing the basic techniques of collecting and preserving items which can give the

archaeologist an understanding and appreciation of what life was like in the past. Though developed primarily for high school teachers and students, the booklet and the program are available to any interested group or individual. Above Ground Archeology is available for 10 cents from the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402 (Stock No. 2405-6023).

Text of the booklet was written by Dr. John L. Cotter, associate professor of American Civilization at the University of Pennsylvania. Dr. Cotter is also an associate professor of American Historical Archeology, University Museum, in Philadelphia. The text was illustrated in behalf of the society for state and local history and the ARBA.

The booklet describes how, with patience and curiosity, one can capture the history of his or her community, and get a glimpse of how its citizens made their living, played and worked.

shipped as the nation was growing, it gives younger people a chance to gain personal appreciation of life before cars, planes, dishwashers, television, air-conditioning, and indoor plumbing.

The booklet carefully explains how to catalog and preserve historical documents and other items expected to be found in the nationwide search, and provides references sources for help and advice on this and other historical projects.

In the short time since the project began, it has already caught up two major finds. An eighth grade student in Wilkes-Barre, Pennsylvania recovered a rare edition of the Federalist Papers in his grandparents' attic. A Knoxville, Illinois, boy, believed to be the

second oldest boat built in the United States that is still in existence, was found in Dresden, Maine, attic. The craft is typical of the ones used on the Kennebec River before the Revolutionary War.

The booklet also suggests making an historic base map of your community, town, township or county. With overlays, it is possible to construct a map showing the succession of prehistoric periods, such as the earliest Indian, called Paleo-Indian life, up through a community's earliest settlement, to a record of the development of roads, farms, industries and, finally, the modern city, town or countryside.

TEEN-AGERS, find lots by reading Want Ads. Call 800-368-6868, believed to be the

Jamaica refuge bird walk slated All news other than spot news should be in our office by noon on Friday.

A morning bird walk to the Jamaica Bay Refuge Wednesday, Oct. 23, has been scheduled by the Turtle Back Zoo, 550 Northfield Ave., West Orange.

The trip will begin at 7:30 a.m. in the zoo parking lot; transportation will be provided to the birding area. No reservation is necessary. For more information, readers may call the zoo at 733-5200.

FRIDAY DEADLINE All news other than spot news should be in our office by noon on Friday.

Portraits In Deep Rich Color

Since 1954 100% Guaranteed 60 Days - 2,000 Miles Quality Used Cars

AIRCooled

Authorized PULSAR Dealer

W. Kodak jewelers

DIAMOND APPRAISALS

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Now in Stock

Advertisement for Kodak jewelers and diamond appraisals.

Advertisement for Special Dinners for the month of October, featuring various menu items for Monday through Friday.

Advertisement for Apple Varieties including McIntosh, Cortland, Red Delicious, Golden Delicious, and McCoun.

Advertisement for Geiger's restaurant, located at 560 Springfield Avenue, Westfield, N.J.

Advertisement for Geiger's restaurant, featuring a menu of steaks, chops, and seafood.

Advertisement for Geiger's restaurant, highlighting their bakery and coffee service.

Advertisement for Geiger's restaurant, providing contact information and hours of operation.

STRICTLY PERSONAL

Dear Pat and Marilyn: I am getting married in two months. We will have very little money and Joe has suggested that we live with a mother. She does have enough room for us but I just can't get used to living with my mother-in-law. Why can't my future husband understand?

Dear Helen: No house containing a

FURNITURE ASSOCIATES

With This Coupon 20% Below Retail

On Name Brand Furniture

Furniture 664-1834

Chubby's 8 1/2 to 20%

Regulars 4 to 6x 7 to 14

Chubby's 8 1/2 to 20%

Regulars 4 to 6x 7 to 14

Chubby's 8 1/2 to 20%

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Board will seek bids to raze Bednarek house

Under proceeding from the audience, the Springfield Board of Education Monday night took the first step toward demolition of the former Bednarek house on boardwalk.

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Springfield Leader

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Town expedites flooding bill

Candidates face to face on Monday

Public confrontation sponsored by LWV

Democrats Stanley M. Bruler and Edward J. Fanning and Republicans Norman O. Banner and William A. Rocco, contenders for the Springfield Township Committee, will meet the public on candidates' night Monday at 8 at the Florence-Gaudinier School.

The League does not endorse candidates running for public office. It is in the belief that "face-to-face" information is more revealing and informative than any amount of written information.

Registration voters were reminded to apply for an absentee ballot if they cannot vote in person on election day, Nov. 5.

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Committee will meet in a.m. session

County aid deadline the reason for rush

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PTA Council planning annual UNICEF drive

Vote registration adds 93 to rolls

Drivers warned of kids in leaves

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Children will compete in decorating pumpkins

Standard Time back after two-year leave

Children to show films next month

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PARTY SOLIDARITY — Township Committee Robert Welch and Nat Stokes...

Stokes, Welch endorse two Democratic candidates

Ed Fanning and Stan Bruder, Democratic candidates for Township Committee in Springfield, this week received the formal endorsement of Township Committee Nat Stokes and Robert Welch...

Dems 'dress up' for costume party tomorrow night

The Springfield Democratic organization will hold a costume ball tomorrow evening at the Club Diana in Union...

Girl Scouts work for cooking badge

The sixth grade girls in Springfield Girl Scout Troop 280, led by Mrs. Daniel Duffy, are working on their cooking badge...

for Halloween FUN AND FEASTING! PUMPKINS

Advertisement for Mrs. Prince's Stand, featuring pumpkins and Halloween items. Includes address: 647 So. Springfield Ave., Springfield.

Follow the LEADERS Police using special computer

A unique project is now operational within the Springfield Police Department... Project LEADERS (Law Enforcement Agency Data Entry and Retrieval System)...

Bloodmobile visit brings in 82 pints from local donors

The Oct. 12 visit to Springfield by the bloodmobile of the North Jersey-Exeter County Blood Bank resulted in the collection of 82 pints...

Y forming group for Girl Leaders

A Girl's Leader Corps at the Summit Area YMCA is now being organized... The group will be formed by the end of the year...

Miss Keppeler head of unit holding party

Nice Margaret Keppeler, Springfield, is auxiliary president of the Girl's Scout Unit... She will be holding a party on Friday...

Car wash on Saturday

A car wash will be sponsored by the Sigma Alpha Iota Women's Music Fraternity... The car wash will be held on Saturday...

YMCA sponsors West Point trip

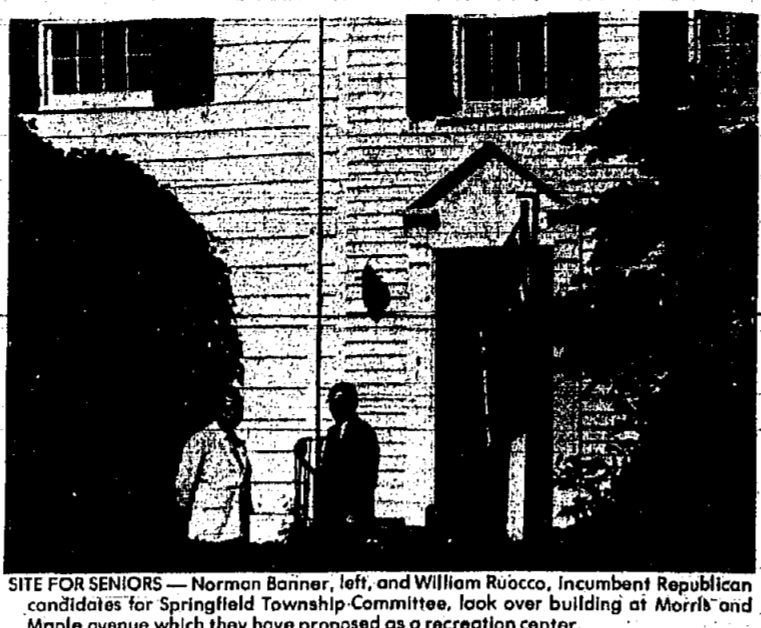
The Summit YMCA is sponsoring a trip to West Point, N.J. on Thursday, Nov. 7... The trip will include a visit to the castle...

Liquor theft reported

Twenty cases of beer, 12 cases of champagne and two cases of wine were stolen from a trailer parked in the lot of the Knights of Columbus hall...

FRIDAY DEADLINE

All items other than spot news should be in our office by noon on Friday.



Banner and Ruocco suggest purchase for recreation site

Norman O. Banner and William A. Ruocco, Republican candidates for Springfield Township Committee, look over building at Morris and Maple avenue which they have proposed as a recreation center...

2 township men in medical school

Carl Goldstein and Bruce M. Schwartz, both of Springfield, have entered the Rutgers Medical School of the College of Medicine and Dentistry of New Jersey (CMDNJ)...

Overlook to begin refresher course

A refresher course for nurses who have been away from their profession will start next week... The course will be held Monday through Friday...

Arthur L. Wells Optician

Advertisement for Arthur L. Wells Optician, 248 Morris Ave., Springfield. Includes phone number 374-6108.

tennis etc.

Advertisement for tennis equipment and services, including tennis rackets, paddles, and accessories. Includes address: Millburn & Main, Millburn, N.J.



Therapist participating in national conference

Gloria Horahan, chief occupational therapist at Overlook Hospital, Summit, is among some 2,500 members and guests attending the national conference of the American Occupational Therapy Association...

Bridge night held weekly at temple

Every Thursday evening a bridge night at Temple Sha'aray Shelom on Springfield Ave. and Shunpike road in Springfield... The playing begins at 8 p.m. under the leadership of the Sparer...

FIGHT-CANCER WITH-A CHECKUP AND A CHECK

Advertisement for American Cancer Society, featuring a woman in a fur coat. Includes text: 'Our fur speaks for themselves'.

Our Early Christmas Gift to You!

Advertisement for Christmas Club Check, offering a 5% interest rate on completed Christmas clubs.

CEEDAR POST MEATS

Advertisement for Cedar Post Meats, featuring various meat products like shells of beef and filets.

MEET THE AUTHOR ALBERT VORSPAN

Advertisement for author Albert Vorspan, featuring a book signing event on Wednesday, Oct. 30, 1974.

Key Club anniversary Dayton chapter to celebrate

The Jonathan Dayton Key Club, designed to train young men for community service and leadership roles, has been in existence at the Regional High School for 19 years...

Service to mark Emanuel Church founding in 1844

Springfield Emanuel United Methodist Church, Church Hall at Academy Green, will celebrate a harvest-festival and homecoming...

Four hurt in accident

Four persons, including a Springfield woman, required treatment at Overlook Hospital, Summit, Friday, after being injured in a four-car accident at the intersection of Morris and Mountain avenues in Springfield...

The shell game in 18K gold at Marsh

Advertisement for Marsh & Sons, featuring a shell game and jewelry. Includes address: 265 Millburn Ave., Millburn, N.J.



MAKING FRIENDS — Springfield youngsters enjoy meeting a deer on recent visit to Terry Lee Zoo in Scotch Plains.

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CONFERENCE — Congressman Matthew J. Rinaldo of Union County and James T. Lynn, right, Secretary of Housing and Urban Development, discuss the new housing bill approved by Congress. It will provide Union County with several million dollars for community development and senior citizens housing.

Mrs. French demands curbs on foreign investment in U.S.

Adoption of a federal economic policy which would include "investigation into and curbs down on all foreign investment in this country now causing inflation by gouging the American public" was urged this week by Catherine O'Toole French, integrity in Government candidate for Congress, 12th District.

"Returning the country to the free enterprise system and away from the current socialized fire policy whereby the large multinational corporations are not subject to the laws of the land is the smaller American businessman."

"Demanding and seeing to it that current laws such as the anti-trust laws are promptly enforced against all chiselers gouging the American people."

"It's about time we woke up," said Mrs. French, "and our government, of the professional politicians, such as incumbent Republican Congressman Matthew Rinaldo of Union County, who is attempting to protect their large campaign contributors and their vested interests."

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Levin details program to benefit senior citizens

Changing that his Republican opponent has "one of the worst senior citizen voting records in New Jersey's Congressional delegation," Democratic Congressman Adam K. Levin this week released a 10-point program designed to aid the elderly both socially and economically.

"Union County senior citizens have not been getting a fair break from Congressman Rinaldo during his two years in the House," Levin said this week. "In fact, he received one of the lowest ratings among New Jersey Congressmen — a dismal 56 percent — from the National Council of Senior Citizens in 1973."

"The appointment of a Congressional staff aide to keep Union County senior citizens informed of their rights and benefits and serve as a liaison between them and the federal government."

"Establish mobile check cashing services at senior housing complexes, nursing homes and other areas with a large percentage of senior citizens who are unable to travel to the bank."

"Establish Telephone Reassurance programs on the county level to keep in daily touch with shut-in senior citizens."

"Increase Medicare benefits should be tied into hikes in the cost of health index. Increases are now tied into cost of living hikes, although medical costs have been extraordinary in an attempt to talk away the cancer of inflation."

"Social Security laws must be revised so that each individual receives his or her full benefits, regardless of marital status or the amount of earnings after age 65."

"Adopt legislation providing for the sale of prescription drugs under their generic names, rather than more expensive brand names."

"Provide federal funds for senior citizen service centers, so that food stamp, health and other benefit programs for the elderly can be operated out of suburban, neighborhood offices

rather than just out of major urban bureaus. Establish a government aid program to enable low-income, senior citizens to receive a minimal, yearly allowance for part-time work or shopping and elderly related problems.

"Increase employment and actively opportunities among the elderly by staffing day-care centers with qualified senior citizens. Establish mobile check cashing services at senior housing complexes, nursing homes and other areas with a large percentage of senior citizens who are unable to travel to the bank."

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MARILYN HORNE celebrated mezzo-soprano opera star, will present the "Mozart Festival" on Saturday night when the New Jersey Symphony Orchestra performs in Westfield High school at 8:30 p.m. Henry Lewis will conduct the orchestra.

The Union County Park Commission this week expressed "dismay" over the U.S. Army Corps of Engineers apparent "summary rejection" of a park commission plan for the use of Lake Surprise in the Watchung Reservation as a retention basin for flood waters.

This proposal was advanced by the park body as an alternative to the U.S. Army Corps of Engineers plan 4A for the Green Brook sub-basin flood control project which the park commission opposes because it would divert additional Green Brook waters from outside the reservation into the reservation and destroy acres of woodland. The park commission's plan would save the woodland and be in accord with the policy of preserving park lands from encroachments and destruction.

The commission said the Army Corps of Engineers has failed to give serious and detailed consideration to its plan for the use of Lake Surprise as a legal reservoir and retention basin, capable of holding most of the waters of the Blue Brook. Instead, it was claimed that the Army Corps rejected the proposal without providing any calculations or other detailed data on water storage in calculations and other supporting information submitted by the park commission.

Dr. Stephen D. Parker, the college's Department of Continuing Education, the course will be held on Wednesday from 2 to 3 p.m. in the Admiral Stanley Sloan on Union College's Cranford campus. Classes begin this week and will run through Jan. 8. Fifteen students are enrolled.

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Corps' dismissal of flood plan irks park commission

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FEDERAL SAVINGS

New Jersey's Leading Family Financial Center opens a second office in Union!

(Morris Avenue near Liberty, Union, N.J.)

OFFICE NO. 2 IN UNION

MORRIS AVENUE

LIBERTY

SHOP-RITE

Office No. 42

Join us during our Grand Opening Celebration!

(Free Gifts and celebration in the new office only.)

City Federal Savings opens its second office in the landmark section of Union to meet the ever-growing needs of the families in the Union area. Why open a second office in Union? It's our way to make it more convenient for the residents of the area to take advantage of the more progressive banking methods typical of all City Federal Savings offices. This new City Federal facility is located on Morris Avenue near Liberty and will function as another complete Family Financial Center providing all the Real Estate Services and high interest rates that have made City Federal Savings New Jersey's Largest City Federal also provides Statewide banking services. Deposits and withdrawals can be made in any one of our 42 offices — and 2 of them are in the Union area.

Certificates

7 1/2% Guaranteed for 10 years. \$1000 minimum. Interest from day of deposit. Compound quarterly.

Passbooks

5 3/4% \$250 minimum. 90 day quarterly interest. Interest from day of deposit. Compound quarterly.

Banking Hours:

Monday thru Friday: 9:00 A.M. to 5:00 P.M.

Saturday: 9:00 A.M. to 2:00 P.M.

Sunday: 10:00 A.M. to 1:00 P.M.

Your Choice

WITH NEW SAVINGS ACCOUNT OF \$5000 or more!

GE ELECTRIC CUP COFFEE MAKER. The flavor of America. Dishwasher safe. Home. Decorative.

Your Choice

WITH NEW SAVINGS ACCOUNT OF \$500 or more!

POLYPERK & CUP COFFEE MAKER. The flavor of America. Dishwasher safe. Cord & plug included.

Your Choice

WITH NEW SAVINGS ACCOUNT OF \$50 or more!

FOLDING TRAVEL ALARM CLOCK. Closes like a travel case. Perfect for the traveler.

TOTE BAG

For the overnight weekend and vacation traveler. Attractive and roomy.

VAN WYCK CAN OPENER

New electric can opener with magnetic lid holder. Attractive as well as practical.

SEASON FULL BEACON

Choice of 48. Attractive as well as practical.

Deposits insured by FSLIC

This event ends Saturday October 26th

Aid course offered by Dr. Parker

"Introduction to First Aid" is a course being offered to Union College students to acquaint them with the proper methods of handling medical emergencies.

Sponsored by the college's Department of Continuing Education, the course will be held on Wednesday from 2 to 3 p.m. in the Admiral Stanley Sloan on Union College's Cranford campus. Classes begin this week and will run through Jan. 8. Fifteen students are enrolled.

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Two Guys Food Dept. Will Not Raise the Price of Any Item That Has Already Been Marked With A Price

ITEMS CONTROLLED BY FAIR TRADE, STATE OR FEDERAL LAW ARE EXEMPT FROM THIS PRICING POLICY.

Two Guys FIGHTS INFLATION Naturally!

Two Guys FOOD DEPARTMENT

SALE TODAY THRU SAT.

SAVE CASH BY SHOPPING AT Two Guys FOOD DEPT.

FROZEN FOOD DEPT.

BANQUET-ALL VARIETIES

COOKIN' BAGS

4 99¢

5-oz. to 7-oz.

CHIPS 129¢

POTATOES 129¢

CHOW MEIN 69¢

BAKED ZITI 69¢

FANTAIL SHRIMP 169¢

Casino pamphlet offered by Women Voters' unit

"We will earn \$5 million or \$50 million from casino gambling? You will be able to answer that question a lot better after reading 'Casino Gambling—A Place in New Jersey's Future'." This League of Women Voters information piece is designed to help citizens judge the amount of revenue casino gambling would return to the state treasury," said Leslie Zucker, president of the League of Women Voters of Springfield, in announcing the availability of the new publication.

The 16-page, 50 major and 150 minor casinos and 1,132 slot machine licenses returned \$62.3 million to the state in 1972-73, while Puerto Rico's 22 casinos produced \$2 million to the state treasury. The New Jersey Lottery Commission estimates a yield of \$15 million from three projected casinos; a Hotel-Motel Association sponsored study estimates \$24.7 million; other individuals and groups give estimates ranging from \$200 million to \$500 million. To help citizens judge these estimates, the league paper gives actual revenue yield of the New Jersey lottery. It contrasts this with the estimates of yield made before the program was enacted. It points out similar overestimates were made in other states.

Couple arrested for robbery after identification by officer

A man and a woman Springfield police suspect held up and robbed the Du Dynasty Restaurant in August were arrested Monday night after they were brought to police headquarters in connection with a motor vehicle charge, and were recognized by the original investigating officer on the hold-up case.

According to police, an auto operated by the woman was halted on Rt. 22 at 10:45 p.m. by Patrolman Daniel Maulding and Edward Glassman for a routine motor vehicle check. When she was found to be an unlicensed driver, she and a male passenger were brought to headquarters for questioning.

Rotary Club cites Taglienti service to Dayton students

Presentation of a plaque to Martin Taglienti, track and cross-country coach at Jonathan Dayton Regional High School, for his efforts to serve youth was featured at the Springfield Rotary Club's annual past-president's dinner-dance Saturday night in the Chanticleer, Millburn.

Taglienti, a resident of Chatham Township, has been associated with the high school's track program for about 20 years. His record was compiled by Adam LaSala, club member in charge of the award selection and by Martin Sherman, who introduced Taglienti to the club. Sherman said he is the parent of two sons who attended Regional and their interest in track was largely influenced by Taglienti. Seymour Rosenblum, immediate past president, was honored. Clark Wang of Kentwood, Rotary governing body, presented him with a past-president's diamond pin.

Overlook holds all-day conference on quality control

Quality control—how a hospital safeguards its patients—is the theme of an all-day conference sponsored by Overlook Hospital and attended by medical and hospital experts yesterday at the Hotel Sherman, Summit.

Chosen as one of 13 medical facilities in the country to demonstrate a system to assure top quality patient care, Overlook was reporting on a grant received last January from the W. K. Kellogg Foundation through the Hospital Research and Educational Trust, an affiliate of the American Hospital Association.

Rinaldo backed by county PBA

The 2,000-member Union County Conference of the Policemen's Benevolent Association delegates this week announced that its members have voted overwhelmingly to endorse Rep. Matthew J. Rinaldo for reelection to Congress.

The organization, representing 28 PBA locals in the county, said that it had been impressed by Rinaldo's anti-inflation politics and his support for various benefits for the widows of slain police and firemen who die in the line of duty.

Charles Marchese of Elizabeth, county chairman, said that Rep. Rinaldo, a Republican, also firmly supports the need to reinstate the death penalty for certain heinous crimes, and that it would provide an important protection for law enforcement officers and the public.



FLOOD HAZARDS — Inspecting Rahway River in Springfield, where they charged state authorities had dredged only part of the channel, are, from left, Democratic freeholder candidates William J. McCord, Walter E. Boright and John D. Molozzo and Springfield Township Committee members Ed Fanning and Stanley Druker. They called on state and federal authorities to end this "horrendous condition" in the Rt. 78 construction area.

Stereo recording released of cantor's folk-rock service

A musical folk-rock worship service for the Sabbath was "Let Us Sing a New Song Into the World," created by Cantor Mark Biddleman, formerly of Springfield, has been released by the Pars Publishing Co. of Hillsdale, as a stereo album from J & M Records.

The service was first performed on May 21, 1971 at Temple Emanu-El of Westwood and has since been performed throughout the United States and Canada, including presentations at the conventions of the Cantors Assembly and the American Conference of Cantors and at Temple Beth Am of Springfield.

The musical setting of the service is done in the folk-rock idiom which allows the listener freedom to seek new insights and reinterpret the ancient words which have been handed down through the centuries. The Hebrew prayers are interspersed with original English texts which bring new meaning and listening pleasure to this beautiful service.

Cantor Biddleman is a graduate of the Hebrew Union College-Jewish Institute of Religion, School of Sacred Music and has been Cantor of Temple Emanu-El in Westwood since 1967. He also served as Cantor of Temple Sha'ar Hashomayim in Springfield from 1966-1968. He is a graduate of the Springfield and Union County Regional school systems.

The service is also available in its musical score. Record can be purchased directly or through temple gift shops.

FRIDAY DEADLINE — All items other than spot news should be in our office by noon on Friday.

DAYTON DISPATCH

By MARC BLOOM

During the early 20th century, the nation's jails and prisons were filled with inmates who were brought there for the most part because of their "moral" and "character" deficiencies. It was known to the underworld as the toughest prison to break out of. It was called, it was the pride of law enforcement, and the stigma of its inmates. It was, vicariously, escape-proof.

It is well known that when there are laws, there are lawbreakers. When there is authority, there is no obedience. After careful preparation and due consideration, the Dayton brass has finally devised a foolproof method by which to deal with its "intractable," "uncontrollable," "unmanageable" inmates.

In the heart of the bomb-shattering brick building, known to all of us as Dayton High, in a quiet and unobtrusive area of the third level, there is a door. Alas, it is not an ordinary door. It leads not to a classroom, or a restroom, or teachers' lounge. It leads to a classroom, or a restroom, or teachers' lounge. It leads to a classroom, or a restroom, or teachers' lounge.

Like Alcatraz, it rings fire in the hearts of its inhabitants. It is a room from which there is no escape. It is known to the underworld and underworld as "In-school suspension." It is a newly instituted system which provides for suspended students to be isolated in this quiet-like room with no other students who have deviated from the standard of "proper" and accepted behavior.

Students, suspended from normal school activities, must sit quietly in this claustrophobic chest (more accurately than "room" for the duration of a school day which is six or an hour long). Although this attention facility is presently a single room, it is expected that, in time before a psychiatric ward will be constructed to house these students who suffer mental breakdowns from the confined environment separated from distractions such as the sun, fresh air and other human beings.

Don't think, heaven forbid, that this system which is confined are being misapplied. They are permitted to purchase a single daily meal either from the resident food facility or one brought from home. Water is also provided freely. The strict or "unmanageable" program has yet been developed, although it is expected that "inmates" from this facility, individuals will be very adept at "outletting" and "outletting."

A huge melody is upset about this new system at Jonathan Dayton. After all, the safest place for a rule violator is not to make waves. While they're learning these skills, they're always volunteer for radical medical experimentation or blood donation.



RICHARD B. FALKIN of 92 Jefferson Ter., Springfield, was awarded a bachelor of arts degree last month from Rider College, Trenton.



REVIEWING BOOK — Mrs. Clifford Schwartz (left), president of the Springfield chapter of Hadassah, and Mrs. Robert Weltschek, chairman of the group's book and author luncheon, take a look at the volume "Mean Test You're Middle Aged" by Albert Varsnor, who will discuss his book at the luncheon Wednesday at noon at Temple Beth Am. Springfield Proceeds from the program will go to Hadassah Hospital in Israel to aid veterans of the 1973 Yom Kippur war.

May retires from Atlas

John Y. May has retired as president of the Atlas Supply Company, Springfield, after 12 years as chief executive and 29 years service with the automotive tire, battery and accessory firm.

Prof. F. Messier, previously vice president, succeeding Mr. Messier, has been named president and director of Atlas Supply.

The Atlas Supply Company is a service organization to a number of major oil companies which market Atlas brand tires, batteries and automotive accessories.

Messier, who has served in various capacities with Atlas since 1945, attended Wayne University and the Columbia Executive Business School.

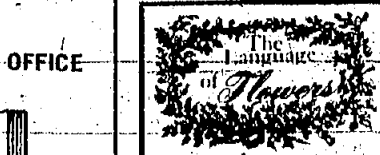
William F. Mitreuter has been named secretary-treasurer and alternate director.

Richard H. Pfost has been named products and laboratory manager.

Walter P. Windknecht has been named field operations manager.

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There has never been a more vital time to check your throat. The throat is the gateway to the lungs and the heart. It is the only place where you can see the cancer before it has spread.

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Convene for lunch in the Short Hills Exchange.

There's a new lunchstyle for busy executives at Stouffer's Short Hills. In a special room we call the Short Hills Exchange, we've sent you fast. Serve you promptly. Hearty fill you up. The great sandwich and a half. Unlimited soup. A full commodity buffet here you can serve yourself. As much as you want. There's everything to please your appetite. And your thirst. To see you through the rugged part. Meet us for lunch some time soon.

There's a new lunchstyle for busy executives at Stouffer's Short Hills. In a special room we call the Short Hills Exchange, we've sent you fast. Serve you promptly. Hearty fill you up. The great sandwich and a half. Unlimited soup. A full commodity buffet here you can serve yourself. As much as you want. There's everything to please your appetite. And your thirst. To see you through the rugged part. Meet us for lunch some time soon.

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Halpin urges voters approve change in charter for county

Union County Clerk Walter G. Halpin this week announced his "full and total support of the Union County Charter referendum."

"A 'yes' vote would bring the first real change in county government in Union County in 17 years, when we were created as a county by act of the New Jersey Legislature," Halpin said. He also commended the nine Charter Commissioners and their staff for their long, arduous task and the efficient and articulate report and recommendation to the citizens of the county.

"With a 46 million dollar operating budget, most of it from tax dollars, county government should operate like a large corporation. By approving the charter the citizens will bring professionalism into county government and remove most of the 'political spoils system,'" he added.

The plan recommended will also provide for the separation of powers between the Board of Freeholders and the county manager, a situation that does not exist under our present form of county government. Under the proposed charter, the freeholders would be guaranteed legislative powers and the county manager is granted administrative powers, Halpin explained.

Halpin pointed out that the first question on the ballot deals with the charter and is in 16 of the 21 municipalities, the charter question is last on the ballot.

Navy enlistees to get leave for Christmas

The Navy Recruiting Station at 272 N. Broad street, Elizabeth, has announced that information has been received from the U.S. Navy Recruiting Command, Washington, D.C. that all men entering the Navy before Nov. 18 will be given leave for the Christmas holiday season.

The leave period for Christmas will commence Dec. 1 and terminate Jan. 6.

Jewish women's group picks Passesetters' head

Mrs. Gloria St. Lifer of Hillsdale has been named Passesetters' chairman of the Women's Division of the Jewish-Federation of Central New Jersey.

Following her appointment, Mrs. St. Lifer announced that the first event planned for the group will be a luncheon meeting at the America-Israel Cultural Foundation on Monday, Nov. 11.

Over 100 women are expected to participate, according to Mrs. St. Lifer, who said that the Golden Passesetters group included women who contribute \$1,000 or more to the United Jewish Campaign.

Mrs. St. Lifer, who has played an active role in the local Jewish community, is a past UJA campaign chairman for the Women's Division. She has also served as president of the leadership of Temple Beth Am in Hillsdale and has been a leader in local Israel Bond drives.

91 'graduated' at GED Center

The school year ended in September for 91 adults. The 91 earned high school diplomas through the GED (General Educational Development) Test Center at Union College's Plainfield Urban Educational Center.

A total of 345 adults contacted the center during the month for information on the GED test program, according to Christian A. Horan of Linden, center director. Of these, he said, 177 were referred to adult school programs for GED preparation courses.

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Dems ask county consumers office

John D. Molozzo, Walter E. Boright and William J. McCord, Union County Democratic Freeholder candidates, have called for the establishment of a strong county consumer affairs office to assist Union County residents.

Molozzo, Boright and McCord stated, "In our ailing economy it is even more necessary than ever before for consumers to get their money's worth. We believe that the Board of Freeholders has an obligation to protect all county residents from consumer fraud. This can be done by establishing a strong Consumer Affairs Office with regulatory powers received from the state."

The candidates noted that advisory groups, although helpful, lack the legal authority to prosecute complaints on behalf of the county residents. The candidates would seek authority from the state to file complaints in behalf of county residents and to prosecute offenders.

Molozzo, Boright and McCord noted, Union has a legal branch of county attorneys and assistants who could be empowered to handle matters dealing with consumer fraud. Additional costs to the county, therefore, would be minimal and the benefits to the residents would be enormous.

"Such an office in Union County works in conjunction with the Consumer Complaints Unit in the State Consumer Affairs Office. The office could use 'volunteers' trained by the State Consumer Affairs Office to assist in the investigation of consumer complaints. This would be a cost-effective program, thereby creating a good deal of their shopping communities, other than those in which they live. There are several counties in the state which have such an office. The Board of Freeholders must make every effort to help residents cope with this situation. A strong County Consumer Affairs Office would be a good place to start."

The purpose of the program, which was conceived by Transportation Commissioner Alan Supper, is to provide the students involved with meaningful and practical experience in a work environment while supplementing the department's current program and advancing needed projects to completion.

DUTIES OF COUNTY MANAGER

Chief Executive Administers County Appoints and removes all department heads and all other officials in administrative service. Prepares budget and annual message. Introduces legislation. May appoint an Assistant Manager. If the Board of Freeholders creates the position. Supervises the care and custody of all County property institutions and agencies. Supervises the collection of revenues, audits and controls all disbursements and expenditures and prepares a complete account of all expenditures. Shall designate the repositories of County funds. Negotiates contracts for County services subject to approval by the Board of Freeholders. Ex officio non-voting member of all appointive bodies in County Government. May require reports and examine the accounts, records and operation of County Government. Executes and administers the provisions of the Administrative Code adopted by the Board of Freeholders. May remove employees in non-classified service subject to review by the Board of Freeholders.

DUTIES OF FREEHOLDER BOARD

Hires and fires the Manager by majority vote. Manager can be dismissed only after charges have been filed against him and a hearing is held with reference to the charges. Passes ordinances and resolutions. Contracts with municipalities. Adopts Administrative Code. Passes Legislation. Passes or modifies budget. Investigates administrative department. Appoints Counsel and Clerk to Board. Appoints members of all Boards and Commissions and other bodies whose manner of appointment is not otherwise specified in this article. May pass a resolution of disapproval of a suspension or dismissal of a non-classified employee by a 2/3 vote. Creates, consolidates, divides or abolishes departments in the administrative branch of the Government. May abolish or consolidate autonomous agencies, mandated by State statute provided such abolition or consolidation shall not alter the obligation of the County to continue providing the services.

The County Manager Plan rests on the assumption that a fully qualified professional manager is the best person to run a county government.

The Board of Freeholders hires the Manager and it may fire him, but only after charges and a hearing, but while he is Manager he is the Chief Executive responsible for the entire administration of the County. Under certain conditions, he can hire and fire — subject to disapproval by the Board — runs the administration without political interference and insures the efficient and effective administration of the Government.

The Manager prepares the budget reports annually to the people and the Freeholders, and may recommend legislation.

The Manager is an appointed official, follows policies adopted by the Freeholders. They set the general course that the County will follow; the Manager is responsible for following that course.

The Board of Freeholders has the authority under our present laws to appoint a County Administrator. They have done this. They have appointed a person who is well qualified for this post. However, the appointment does not result in a separation of powers. He is under the direct control of the Board of Freeholders. He has no legal, authorized executive or administrative powers except as assigned or delegated to him by the Board of Freeholders. He serves solely in a ministerial function; to carry out the explicit directions of the Board of Freeholders. His duties are not clearly defined as are duties of a County Manager in the Charter set out above. His duties and functions can be changed or altered or increased or decreased at any time by the Board of Freeholders. On the other hand, the duties of a County Manager are set out in the Charter (which is similar to a Constitution) and cannot be changed or altered, or increased or decreased without an amendment to the Charter Law.

Although the County Administrator has been appointed for a term of three years, as the present law provides, his term will end if a County Manager is appointed.

THE COMMISSION — ADVISORY BOARD —

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Exam measures child development

Dr. Margaret E. Symonds, acting medical director of Children's Specialized Hospital, Mountsinai, a physical rehabilitation center for physically handicapped children, says in favor of the "wait and see" policy when parents feel a child is not progressing in development.



Dr. Margaret E. Symonds, acting medical director of Children's Specialized Hospital, Mountsinai, a physical rehabilitation center for physically handicapped children, says in favor of the "wait and see" policy when parents feel a child is not progressing in development.

"Time is wasted in the anxiety of the child's simply developing more slowly and will have caught up in a few months," says Dr. Symonds. "How much better to ease this anxiety through the developmental examination. Should this examination uncover a significant problem, the sooner help is given, the better. Early intervention pays off, as problems can be helped when a child is little better than they can when he is older."

Centers like Children's Specialized—where a child may receive a developmental examination and also be seen by a team of professionals in psychiatry, psychology, physical therapy, speech and occupational therapy—are relatively new, according to Dr. Symonds.

"I like to be the last member of the team to evaluate the child," says Dr. Symonds. After reassessing the young patient that there will be no "needles," Dr. Symonds begins a pediatric examination "from head to foot."

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Alcohol and teens focus of meeting

The Union County Division of the National Council on Alcoholism and the Union County Youth Service Bureau sponsored a conference Tuesday on alcohol and teenagers.

PSE&G declares 40-cent dividend

Earnings of Public Service Electric and Gas Company for the quarter ended Sept. 30 were 40 cents per share compared to 58 cents per share on fewer shares in the same quarter of 1973.

Elizabeth Y holds belly dance class

Belly dancing will be taught at the Elizabeth Y center, starting Nov. 4.

Common Cause forms area speakers' bureau

The new speakers' bureau established by the steering committee of Common Cause, Inc. was announced this week by Linda Brewer of Mountsinai.

Largest in health field

Figures from the Bureau of Labor Statistics show that registered nurses constitute the largest group of professionally-trained workers in the health field and far exceed the largest group of non-professionally employed women.

Hoffman to speak at Labor Council, United Way event

Joseph A. Hoffman, commissioner of the New Jersey Department of Labor and Industry, will speak at the Union County Youth Labor Party on Thursday, Nov. 14, on the Scotch Plains campus, 3776 Hartman rd.

The annual event, sponsored by the Union County Labor Council, AFL-CIO, celebrates the cooperation of labor and industry and the voluntary sector in support of 80 human service agencies in the Union County area.

Commissioner Hoffman was raised in Roselle, and attended Seton Hall University, graduating with a degree in business administration, and from the Seton Hall University School of Law, where he graduated first in his class.

A corporate lawyer with the New Jersey Bell Telephone Co. for five years, Hoffman is chairman of the Corporate Lawyers Section of the New Jersey Bar Association and serves as a member of its legislative and public relations committees.

Open house, fair Nov. 14 at UCTI, Vocational Center

The Union County Technical Institute and Vocational Center will hold an "open house" Thursday, Nov. 14, on the Scotch Plains campus, 3776 Hartman rd.

Students and instructors in all 35 program areas will staff the classrooms and labs. Students will work on regular projects and assignments under the direction of instructors.

In addition, the Union County Technical Institute Health Fair will be held in the Health Technology Building on the same day. Kean College, Seton Hall, Union College and Union County Technical Institute will participate in this program of health education and preventive health guidelines.

The theme of the Health Fair is "Health is Happiness."

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Teri Bloom wins Dayton Regional photo competition

Teri Bloom, a senior, is the first-prize photography winner in a recent contest at Jonathan Dayton Regional High School.

Surprise party is held for Colline anniversary

Mr. and Mrs. Charles J. Collins of Deer Park, N.Y., celebrated their 25th wedding anniversary at a recent surprise party.

Lawrences announce birth of their first child

A son, Gregory Steven, was born Sept. 21 in the Group Hospital, Seattle, Wash., to Mr. and Mrs. Peter W. Lawrence of Seattle.

Y plans program of coed back care

A new coed back care program will be introduced by the Summit Area YMCA on Nov. 5.

Acquatic courses to start for women

Three new aquatic courses for women will be introduced at the Summit Area YMCA this week.

Son born to Rozanskys

Mr. and Mrs. Barry Rozansky of Troy drive in Springfield have announced the birth of a son, Adam Jeffrey, Oct. 9 at St. Barnabas Medical Center in Livingston.

Halloween party at Y

A family Halloween party is planned for members from 6:30-8:30 p.m. at the Summit Area YMCA.

Look like a model!

Learn the 3 Steps to becoming a model. Phone for a FREE Beauty Lesson.

Mary Ann Lisa wed at St. James to Jeffrey Smith

St. James Church, Springfield, was the setting Oct. 13 for the wedding of Mary Ann Lisa, daughter of Mr. John A. Lisa of St. Maple Avenue, Springfield, and the late Mr. Lisa, to Jeffrey Garland Smith, son of Mr. and Mrs. Joseph G. Smith of Waterbury.

Given in marriage by her mother, the bride's sister, Joyce Lisa, had as best man, Dennis Smith, of Berkeley Heights and Gary Smith of Summit, brother of the bridegroom; Paul Nalicki of Cedar Grove, and Edward Hydock and Dominic Polterio, both of Springfield.

The bride, a graduate of Seton Hall University, is employed by the Springfield office of the 100,000-ton Exxon station in Union.

Following a honeymoon in Florida, the couple will reside in Summit.



Couple gets anniversary party

Mr. and Mrs. Clarence Maguire of Morris Avenue, Springfield, were guests of honor at a party Oct. 8 marking their 50th wedding anniversary.

The celebration, held at the Springfield home of the couple's son and daughter-in-law, Mr. and Mrs. Robert Maguire, also was arranged by the couple's other children, Joan Quigley of Springfield, Charles Maguire of New Providence and Ronald Maguire of Irvington, and their spouses.

Regional reports rating of students

Union County Regional High School seniors this year received a ranking in the state of 10th, 20 or 30 percent in class.

However, Dr. Francis Kenny, director of pupil services, stated that the 50th percentile request that their rank in class be numerically reported, as 1, 2, 3, etc., or no rank in class be reported on the transcript.

This ranking procedure will enable students to choose the means of reporting rank in class to meet their specific needs.

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Miss Day to wed Peter Soccodato

Miss Day, a graduate of Jonathan Dayton Regional High School, Springfield, is employed by the Defense Contract Administration Service, Springfield. Her fiancé, a graduate of Summit High School, is employed by the Prudential Insurance Co. Newark.

A February wedding is planned.

Rummage sale set to aid Honduras

The Sisterhood of Temple Shalom of Springfield will hold its annual rummage sale on Sunday from 10 a.m. to 4 p.m., and on Monday from 10 a.m. to 2 p.m.

Verlangieris have boy

Mr. and Mrs. Anthony Verlangieris of Plainfield have announced the birth of a baby boy, Jason Anthony, on Sept. 19 at Overlook Hospital.

Cohens announce birth

Mr. and Mrs. Larry Cohen of Garden Oval, Springfield, have announced the birth of a daughter, Marie Lynn, on Oct. 12 at St. Barnabas Medical Center in Livingston.

Open house Tuesday at Sandmeier School

The Thelma Sandmeier School PTA of Springfield will hold its annual open house on Tuesday. The teachers will be in their classrooms to greet the parents and discuss their programs for the year.

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Mortgages lecture set

"Buying, Home and Mortgage" will be the topic of a consumer education lecture to be presented by Union College, Cranford, next Wednesday at 8 p.m. in the South Lecture Hall of the Science Building.

R. E. Scott, immediate past president of the Eastern Union County Board of Realtors, will be guest speaker.

The lecture is the sixth of eight being offered in the current Consumer Education Lecture Series sponsored by the College's Division of Community Services.

Future lectures will deal with saving on utility bills and governmental agencies that affect the consumer.

All lectures are open to the public free of charge.

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Write your dreams in Marsh's Bridal Register and make them come true.

Select the sterling, china, and glassware you would like to have and just register it in Marsh's Bridal Register. When friends or relatives ask you, just tell them you've registered in Marsh's Bridal Register. You'll be delighted to find that you get so much of what you wished for.

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Your Guide To Better Living in the SUBURBAN REAL ESTATE MART

Boardwalk Tower offers moderate price, ideal site

A moderate price and an ideal location seem to be the winning combination for the sales activity at Boardwalk Tower, the luxury 15-story condominium complex on Ocean Avenue and the Boardwalk in Asbury Park, just outside Deal.

It is handling sales at the site. "It is basically a matter of value for the money," says Harry Pivnick of Newark, developer of the showman structure on the Boardwalk (where you can walk the Boardwalk to Spring Lake), has priced the two-bedroom, two-bath apartments from \$69,900 to \$120,000. The two-bedroom, two-bath penthouse units measure a phenomenal 3,490 square feet.

Another selling point according to Silver, is the impressive layout, with entry foyers, spacious covered balconies, large walk-in closets, and individually controlled electric heating and air conditioning, sliding glass doors to patio, separate storage facilities and TV outlets in all rooms. Fireproof construction is complemented by sound-resistant, insulated walls.

Units are well appointed and equipped with built-in self-cleaning ovens, garbage disposal on the ocean side, refrigerators, dishwashers, vented range exhaust hoods, built-in vacuum cleaners and wood cabinets. There are laundry facilities in every apartment, and well-appointed bathrooms designed with marble-top vanities.

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Record for sales set by Harbour

With 65 recorded deals to far this year, Harbour Mansion, the high-rise condominium on the ocean at West End may have the best sales record of any luxury condominium on the Jersey shore.

"In spite of the bad mortgage situation and the general decline in real estate activity," says Tom Byrne, broker, "we have achieved a record at Harbour Mansion which I understand is 50 percent higher than our closest competitor."

"Of course, we have an excellent property and excellent value to offer. There are many advantages to buying an apartment in an established condominium. All the snags have been smoothed out—the buyer—especially when he's getting for his money. And he can actually see what he's getting; he doesn't have to try to visualize it from plans and glossed drawings."

Byrne, who lives in Seagirt, has specialized in real estate sales, primarily in condominiums, for 15 years in New Jersey and Arizona.

The past year there have been only three successful conversions in the area, and Byrne has been associated with two of them—Harbour Mansion and the successful Parkview House in Glen Ridge.

"Another advantage of Harbour Mansion," says Byrne, "is that it was built before construction costs escalated to today's impossible level. The buyer is not paying a big premium for widely over-inflated construction costs. Oceanfront condominiums are built on a short distance from East 102nd and the Garden State Parkway via Rt. 67 (Asbury Avenue)."

"A number of buyers have told us they were impressed with the Boardwalk location, the price, the square footage and the apartment's proximity to the ocean. It is a great location, an ideal location. In fact, while it is right on the ocean, it is only a short distance from East 102nd and the Garden State Parkway via Rt. 67 (Asbury Avenue)."

Harbour Mansion offers residents a private beach, individual cabinets, a complete health spa with indoor swimming pool, card room for entertaining and luxury amenities, including included-in-the-surprisingly-modest monthly maintenance charge.

Programs listed to help detection of breast cancer

To help meet the nation's renewed interest in breast cancer, the New Jersey Division of the American Cancer Society is publicizing programs and services that are available through the state's health care system.

Medical experts have emphasized that early detection provides the best hope of effecting a cure. Presently accepted therapy can accomplish cures of five years or more in 80 percent to 90 percent of breast cancer cases when diagnosis and treatment are achieved at an early stage.

To help accomplish this, one of the most modern and complete breast examination centers in the country is available to the women of New Jersey at the Breast Screening Center, United Hospitals Annex in Newark. A free, painless examination of women over 35 who are not pregnant and have no known symptoms of breast cancer can be obtained by calling 494-9221.

pamphlets describing the most effective method of breast self-examination are made available at no cost through local American Cancer Society offices.

For patients who have undergone breast cancer surgery, the New Jersey Division of the American Cancer Society provides a rehabilitation program called Reach to Recovery. In this service, a recovered, trained volunteer visits the surgical patient to provide physical and psychological assistance in order to aid the patient's recovery.

Any further information or assistance in developing education programs by means of literature, films and trained speakers can be obtained through county units of the American Cancer Society where address and phone numbers are listed in local telephone directories.

At DE ROGATIS — ex-New York Giant tackle turned network sports anchor, has been appointed National Sight-Saving Chairman by the National Society. For the prevention of blindness and chairman for the Salvation Army's 1974 Christmas Cheer program in New Jersey.

Synagogue group will give courses

The Commission on Jewish Education of the Northern New Jersey Region of the United Synagogue of America will present an in-service training program for religious school teachers for the second year.

For the full semester, the following courses will be offered:

- Methods of Teaching Midot (ethical values) through Mishnah and Bible at the Parkland Jewish Center for five consecutive days, this Sunday, (2 p.m. to 6 p.m.) and continuing Monday through Thursday evenings, Oct. 28 to Oct. 31 from 7:30 p.m. to 9 p.m.
- Methods of Teaching Bible, at Congregation Ahavath Shalom, Lakewood, on Sundays: Nov. 3, 10, 17, 24, Dec. 1, 8, (10:30 p.m. to 12:30 p.m.)
- Methods of Teaching Prayer, at Temple Beth Shalom, Fair Lawn, on Tuesdays: Nov. 5, 12, 19, 26, Dec. 3, 10, (12:45 p.m. to 2:45 p.m.)
- Individualized instruction offered at the Solomon Schechter Day School, Union, on Mondays: Nov. 4, 11, (11 p.m. to 10 p.m.)
- Classroom Management and Moral Judgment offered at the Solomon Schechter Day School, Union, on Mondays: Nov. 18, 25, Dec. 2, 9, (12 p.m. to 4:30 p.m.)

Information is available from the United Synagogue office, 1909 Clinton Ave., Irvington, N.J. 07111.

B'nai Brith plans coed single units

The Northern New Jersey Council of B'nai Brith will sponsor several coed units for singles to 25 and singles over 25. It has been announced by Herbert Ross, president.

The first unit will be initiated for Union, N.J., Hudson and Somerset counties. The program will include lectures, film festivals, retreats and tours, as well as individualized instruction offered at the Solomon Schechter Day School, Union, on Mondays: Nov. 4, 11, (11 p.m. to 10 p.m.)

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VACCINES CURB DISEASE — Smallpox was the first disease to be curbed and finally almost eradicated via vaccines. The deliberate introduction of antibodies into the bloodstream.

Museum accredited

The New Jersey State Museum, Trenton, has been accredited by the American Association of Museums as meeting standards of excellence established by the museum profession.

AAM accreditation is granted only after a rigorous three-part investigation which includes a detailed written questionnaire, a thorough on-site inspection and a final review by a panel of museum specialists. The program was

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State assures continuity of insurance coverage

State Insurance Commissioner James J. Sheeran this week announced the adoption of a regulation to assure continuity of group insurance coverage in the event an employer changes insurance companies.

In general, the regulation, which takes effect Feb. 1, 1975, provides that there shall be no interruption of coverage that would otherwise arise because of the succeeding carrier's exclusion of benefits for "pre-existing conditions" or insistence on a waiting period before coverage begins.

"The regulation is being adopted," Sheeran said, "because an unfair situation does exist, as evidenced by the complaints received by my department."

"For instance, we have had complaints from insured employees who developed illnesses during the period of years they were under a group policy that fully covered them. However, the new carrier refused to cover them because of these 'pre-existing' conditions. Yet, if the original insurance carrier had not been replaced, the coverage would have continued. Now the employees find themselves uninsured and unable to obtain insurance on their own because of their health history."

A similar situation exists with respect to pregnancy because of the general insurance industry practice of refusing to pay maternity benefits unless the pregnancy begins and ends during the policy period.

The regulation applies to group life, health and accident insurance.

"This is the kind of regulation that goes right to the root causes of many consumer complaints," Sheeran added. "It demonstrates how a consumer-oriented approach to insurance regulation can find the answer to problems that vex the insurance-buying public."

Warren Beatty portrays a newspaper reporter in 'The Parallax View', film drama, which comes to the Park Theater, Roselle Park, yesterday on a double bill with 'Ash Wednesday', starring Elizabeth Taylor and Henry Fondy. Rumpelstiltskin, Sat., Sun., 1:30, 3:30, 5:30, 7:15, 9:15; RUMPELSTILTSKIN, Sat., Sun., 1:30, 3:30, 5:30, 7:15, 9:15.

Blue Shield, state attempt to resolve public complaints

State Insurance Commissioner James J. Sheeran filed a meeting he and members of his consumer services staff held with the board of trustees of Blue Shield last week. The meeting was held to discuss a wide range of public complaints that should lead to better service for the public.

"The opportunity to discuss my responsibilities to the public with the trustees of Blue Shield proved most productive," Sheeran said. "We brought to their attention those areas of dissatisfaction with the plan that the Insurance Department has learned about, through complaints from the public. The trustees indicated they are aware of the problems and are moving toward a resolution of them. The overall effect of interaction between my department and Blue Shield should be improved service to the public."

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Ukrainian Women to hold art show

The New Jersey Regional Council of the Ukrainian Women's National Association will open its season with an art show and bake sale, Sunday from 9 a.m. to 2 p.m., in the parish hall, St. John's Catholic Church, 719 Sanford Ave., Newark.

Proceeds will be donated to the UNWMA monthly publication, "Dan Life." The art show consists of oil and water color paintings by members of the association. Ukrainian ceramics will also be on display.

Participating artists from Newark are Silva Hrivak, Olyga Yavnerka and Irene Pechynska. From Irvington are Mary Holowsky, Wladimira Iukun and Natalia Wladowska. Also Mrs. Gertrude Maplewood, Natalia Rydzar, New Brunswick.

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Amusement News

WARREN BEATTY portrays a newspaper reporter in 'The Parallax View', film drama, which comes to the Park Theater, Roselle Park, yesterday on a double bill with 'Ash Wednesday', starring Elizabeth Taylor and Henry Fondy. Rumpelstiltskin, Sat., Sun., 1:30, 3:30, 5:30, 7:15, 9:15; RUMPELSTILTSKIN, Sat., Sun., 1:30, 3:30, 5:30, 7:15, 9:15.

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Midnight horror show

The Fox Theater, Union, will show a special Halloween midnight horror show, Friday and Saturday. The theater is currently offering "Grease Tube."

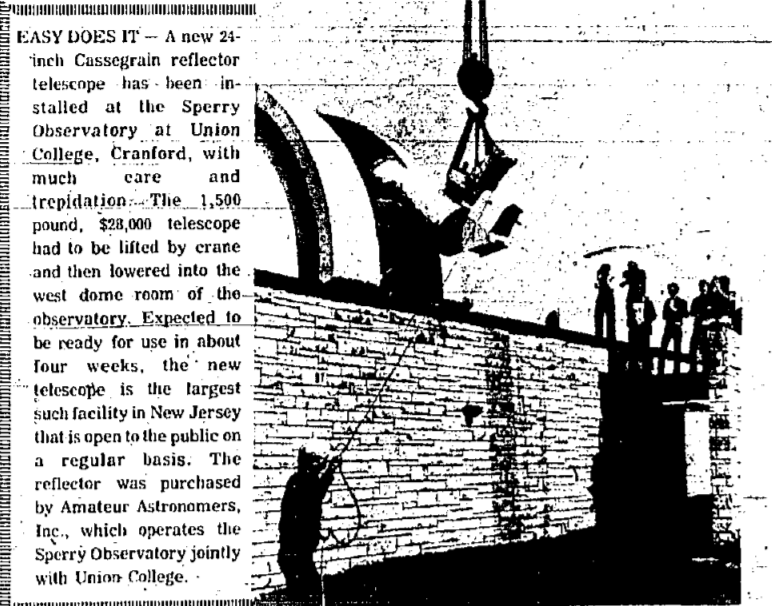
CROSSWORD PUZZLE

TODAY'S ANSWER

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Dem candidates propose greater seniors services

Senior citizens are desiring of greater attention from the county level of government, say the three Democratic candidates for Union County freholder.



EASY DOES IT - A new 24-inch Cassegrain reflector telescope has been installed at the Sperry Observatory at Union College, Cranford, with much care and attention.

UC's Sperry Observatory obtains \$28,000 telescope

A new 24-inch Cassegrain reflector telescope—probably the second largest in New Jersey—has been installed at the Sperry Observatory on Union College's Cranford campus.

3 state senators to address brunch for GOP Monday

State Senator Peter J. McDonough of Union County, Senate Minority leader Alfred N. Boudreau of Monmouth County and Senator Wayne Dumont Jr. of Sussex and Warren Counties will be the featured speakers at a \$50-a-plate brunch sponsored by the Union County Republican Organization at the Colonia Country Club Monday.

Dayton falls to Verona, 9-0; Girls' net team rips W. Orange after first loss



THE RUN STOPS HERE - Brian McNulty (42) defensive back for the Jonathan Dayton football team was beaten by Verona runner on the dayton seven-yard line in action Saturday. Defensive end George Sirigolis (77) shores credit for the tackle. (Photo by Jim Adams)

By MICHAEL MESKIN
Dropping its second game of the season, the Jonathan Dayton football team was beaten by Verona, 9-0, last Saturday. The team's record is now 2-2.

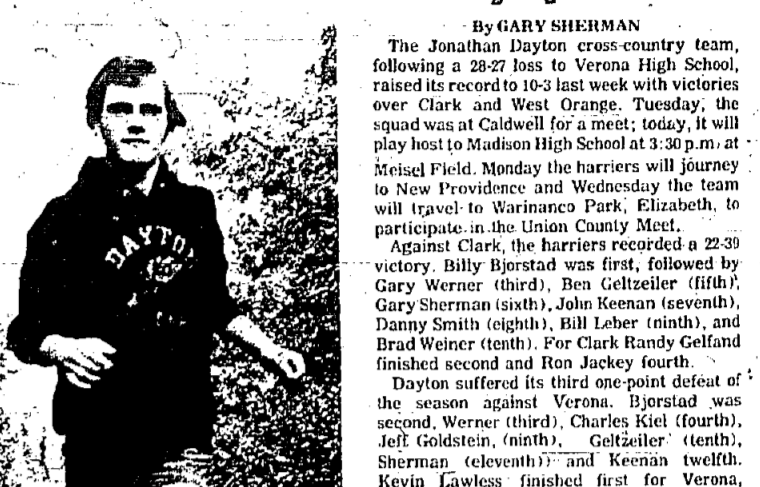
Dayton harriers take pair - Verona wins by point



GARY WERNER is a dependable scorer for the Jonathan Dayton Regional High School cross-country team. (Photo-Graphic)

By GARY SHERMAN
The Jonathan Dayton girls' tennis team, following a 2-27 loss to Verona High School, rebounded with a strong victory over West Orange to make the team's record 8-1.

Dayton harriers take pair - Verona wins by point



GARY WERNER is a dependable scorer for the Jonathan Dayton Regional High School cross-country team. (Photo-Graphic)

By GARY SHERMAN
The Jonathan Dayton girls' tennis team, following a 2-27 loss to Verona High School, rebounded with a strong victory over West Orange to make the team's record 8-1.

Nurses offered refresher class

Nurses who have been away from their jobs, or who have had a lapse in their medical nursing education, are offered a refresher course offered at the Sperry Observatory on Union College campus.

Freeholders drop plan for purchase of Pingry

The Union County Board of Freeholders voted unanimously Monday to not purchase the Pingry School property in Hillside for use as a county office.

Union College will get \$1,500 Kodak grant

Union College has been awarded a \$1,500 grant under Eastman Kodak Company's 1974 Educational Aid Program. It was announced this week by Dr. Saul Orkin, president.

Testimonial cancelled by Wasserman illness

The testimonial breakfast in honor of Al Wasserman, which had been scheduled for Sunday at the VFW Post 108 in Irvington, has been cancelled.

APPEASED PHOENIX

Jonathan Chapman, better known as Johnny Appleseed, observed, "Nothing gives more joy to a man than to return them trees, particularly the apple."

Quinn starts at tackle

Tackle Terry Quinn of Mountaintop has been instrumental in helping the Middlebury (Vt.) College football team win its first two games by a total score of 70-13.

Winged wheelchairs

A special vacation by 7400 from San Francisco to Australia, Fiji and New Zealand was organized by Quinlan Airways for handicapped people partly or fully dependent on the use of wheel chairs.

Boys' soccer scene

By BILL WILD
The three home teams of Archer's Grove scored two ties and one loss over the weekend.

Jerseyvision to revisit World Series of '47

Part II of the 1947 Dodgers - Yankees World Series will be televised during "The Way It Was," Thursday, Nov. 7 at 8 p.m. on Channel 50 and 51.

Split week for harriers

Last Thursday, the Springfield Recreation Department's cross-country team again defeated Union in dual meet competition.

Advertisement for MAYTAG appliances. Features: MAYTAG Dishwasher, MAYTAG Washers, MAYTAG Dryers. Includes prices and promotional offers like 'Special Low Prices!!!' and 'Save \$\$\$ on the MAYTAG "WALD OF HEAVEN" ORDER'.

Advertisement for Amana freezers. Features: AMANA GIVES YOU YOUR CHOICE. Includes images of different freezer models and promotional text.

Advertisement for Zenith televisions. Features: POST IS YOUR LARGEST ZENITH SHOWROOM IN THE SUBURBAN AREA. Includes images of Zenith TV sets and promotional text.

Advertisement for Mercedes-Benz cars. Features: Mercedes-Benz. Includes images of various car models and promotional text.

Advertisement for Union and Maplewood stores. Features: UNION and MAPLEWOOD. Includes addresses and contact information.

Boaters tied by Verona; West Orange falls, 2-0

By MICHAEL MESKIN
Bringing its record to 4-2, the Jonathan Dayton soccer team was tied by Verona in overtime, 1-1, and then whitewashed West Orange, 2-0.

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Large advertisement for BEIFUS Buick-Opel, Inc. Features: Just a Moment, Please! BEIFUS BUICK. Includes a large image of a Buick car and contact information for the dealership.

Advertisement for Mikan Motors. Features: Mikan Motors. Includes images of cars and promotional text.

Advertisement for Firestone tires. Features: Firestone Town & Country SUP-R-BELT SNOW TIRE. Includes images of tires and promotional text.

Advertisement for Mikan Motors. Features: Mikan Motors. Includes images of cars and promotional text.

To Buy or Sell - - Or Dig A Well
For Personals- - or Personnel -
Clean Rugs? Kill Bugs?
Find Antique Mugs?
Alter Coats, Renting Boats -
Baby Sitters, Puppy Litters -
Roofing, Siding,
Horseback Riding-
Mowers, Towers,
Garden Growers -

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Amount Enclosed () Cash () Check () Money Order

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FOR THURS. PUBL.

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<p>COLLECTION CLERK GROW WITH A LEADER! This leading manufacturer needs an experienced collection clerk now! This is a good opportunity for a H.S. grad. with a minimum of 1 year collection experience. Good salary, good benefits and a growth opportunity. You're offered and can handle your own correspondence. Call for details and send resume to: BARBARA FOLEY, 697-4700, 2005 Rt. 22, Union, New Jersey. An Equal Opportunity Employer.</p>	<p>DRAFTSMAN (M-W) METHODS EXPERIENCED DRAFTSMAN FOR MECHANICAL DRAWINGS. MUST HAVE 5 YEARS EXPERIENCE IN MECHANICAL DRAWING. CALL 789-1121, EXT. 212. ACCURATE BUSHING CO., 443 NORTH AVE., GARWOOD, N.J. An Equal Opportunity Employer. X 10-24-1</p>	<p>KEYPUNCH OPERATOR-GENERAL CLERK FULL TIME POSITION. CALL 789-1121, EXT. 212. ACCURATE BUSHING CO., 443 NORTH AVE., GARWOOD, N.J. An Equal Opportunity Employer. X 10-24-1</p>	<p>SECRETARY TO EXECUTIVE DIRECTOR Prefer mature person with good secretarial and office skills and good with people. Requires references. Must go to camp in summer. Good working conditions. NEKERSE YM-YW HEBREW ASSOCIATION, 589 Central Ave., East Orange, N.J. 07018. X 10-24-1</p>	<p>SECRETARY-PART TIME OPERATOR Minimum 2 years experience. Ability to add up and operate short order. Breeze Corporation, 700 Liberty Ave., Union, N.J. 07080. X 10-24-1</p>	<p>SAVE 30-70% ON ALL NEW, AS IS FURNITURE FAMOUS BRANDS. BEUMER'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>
<p>ACCOUNTING CLERK GENERAL ELECTRIC CO. MILWAUKEE, WI. Duties involve accounts receivable work, application of rates and collection of accounts. Good working conditions. Call Mrs. Miller at 374-3255. X 10-24-1</p>	<p>DEAN-SCHOOL OF EDUCATION Dean College of Ed., suburban location. Must have a graduate degree in Education, Arts & Sciences or Graduate studies. Call Mrs. Miller at 374-3255. X 10-24-1</p>	<p>NURSING CAREER OPPORTUNITIES-RN'S NO ROTATION REQUIRED. Specialty Areas: ICU & SCU. Good starting salaries. OVERLOOK HOSPITAL, 193 Morris Ave., Summit, N.J. 07901. (201) 522-2244. An Equal Opportunity Employer. X 10-24-1</p>	<p>TURRET LATHE OPERATOR Minimum 2 years experience. Ability to add up and operate short order. Breeze Corporation, 700 Liberty Ave., Union, N.J. 07080. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>THE ULTIMATE IN FURNITURE FAMOUS BRANDS. BEUMER'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>
<p>NEED CASH FOR CREDIT Call Mrs. Miller at 374-3255. X 10-24-1</p>	<p>MACHINIST All around. Excellent opportunities. Richard Best Penck Co., 211 Mountain Av., Springfield, N.J. 07081. X 10-24-1</p>	<p>MACHINE OPERATORS Light Assembly Machines. All fringe benefits. Richard Best Penck Co., 211 Mountain Av., Springfield, N.J. 07081. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>
<p>CLERK TYPIST Accurate typist for accurate typing. Good at all. ALLOY CORP., 510 N. 9th Ave., Union, N.J. 07080. X 10-24-1</p>	<p>MACHINE SHOP MAINTENANCE We are a rapidly growing company. MAINTENANCE, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>MACHINE SHOP MAINTENANCE We are a rapidly growing company. MAINTENANCE, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>
<p>LEGAL SECRETARY For Newark firm. LEGAL SECRETARY, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>LEGAL SECRETARY For South Orange law office. LEGAL SECRETARY, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>LEGAL SECRETARY For South Orange law office. LEGAL SECRETARY, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>	<p>WAREHOUSE WORKER Permanent position as order picker. Excellent starting rate. WALSH'S, 1000 N. 10th St., Paterson, N.J. 07651. X 10-24-1</p>
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LEGAL NOTICE

FINAL REPORT OF THE UNION COUNTY CHARTER STUDY COMMISSION JULY 31, 1974 THE COMMISSION Charles F. Kennedy, Chairman Jerome M. Epstein, Vice Chairman Helen M. Huber, Secretary Sister Ellen Patricia Meade, Treasurer Frank J. Coppo Kathryn J. Kopecky Joan Palla Patricia C. Turner John J. Waters

CONSULTANTS Retired Judge Milton A. Felton, Legal Counsel Edward H. Trush, Assistant City Councilman Allan Olsen, Department of Community Affairs State of New Jersey Dr. George J. Kelley Jr., and Willard Olson, McKinstry Associates, Inc., Washington, D.C.

STAFF: Jean Hallock, Secretary Ann Motren, Secretary ADVISORY BOARD: Peter J. McDonough, State Senator Joseph L. Garrabino, Assemblyman William J. Maguire, Director Thomas G. Dunn, Mayor David Wright, Mayor Christopher Dietz, Dem. Chairman Barbara Curmano, Rep. Chairman

The Commission unanimously recommends that the County of Union adopt the County Manager Plan under the Optional County Charter Law. For this reason, there shall be placed upon the ballot at the general election, November 5, 1974, as a public question to be submitted to the legal voters of the County of Union, the following:

YES: Shall the County Manager Plan of the Optional County Charter Law be adopted for Union County with provision for a board of freeholders of nine members, elected for non-concurrent terms and elected all at-large? NO: ...

SUMMARY OF THE REPORT The Charter Study Commission recommends that the County of Union change its form of government to the County Manager Plan as described in the Optional County Charter Law, with a board of freeholders of nine members to be elected at-large for staggered terms.

Change is necessary because the present form of County government can neither address current problems nor prepare for the future. The lack of a central professional administrative and planning capability, the excessive fragmentation of government, and the absence of policy control, all make Union County government inordinately expensive and highly inefficient.

The County Manager Plan offers political and legislative leadership in the form of an elected board of freeholders and administrative competence in the form of a County Manager, qualified by administrative and executive experience and ability to serve as the chief executive of the County. (Optional Charter Study Law).

Staggered terms (three board members elected one year, and three in each of the following two years - all for three-year terms) will provide for continuity of experience while giving the voters a frequent opportunity to express their views.

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An additional benefit of adopting one of the plans described in the Optional County Charter Law is the inclusion, within the new Charter of provisions for removal of elective officers by recall, and voter initiative and adoption of ordinances through petition and referendum.

I. SUMMARY OF FINDINGS AND RECOMMENDATIONS THE ROLE OF COUNTY GOVERNMENT This report proposes a county government designed to provide more economical and responsive services - under today's constraints - to the citizens of Union County. It is also one which can meet tomorrow's challenges without requiring any substantial change or amendments. As such, it recognizes both (1) the current need for improved administration and control, and (2) the emerging enlargement of the role of counties in providing those services which do not properly belong to the State or municipalities, and which can be provided more efficiently and effectively by counties.

SUMMARY OF FINDINGS

The Commission's basic findings, as they concern the present form of government in Union County, are listed below:

- General authority to run the government is too fragmented.
Executive power is diluted because there is no single responsible individual - and the existence of freeholder committees fosters parochial interest, at the decision-making level.
There is insufficient communication between the various autonomous and semi-autonomous agencies and the freeholders, between County agencies and State-managed and County-supported activities. On the other hand, there is excessive freeholder involvement in the day-to-day minutiae of County departments.
The freeholders are unduly involved in administration with the result that planning, budgeting, and evaluation of results are often neglected.
There is little opportunity for professionalism in the County government, due to the lack of executive power and the policy of making political appointments, (even to the level of the head of the smallest department).
Because of the structure, too many officials see only a piece of the picture and overall direction of the County's affairs is frustrated.
The present system perpetuates wasteful practices and procedures and "government by crisis."
In their capacity as "department heads", the freeholders are also known as "directors" of departments - leading to the appearance, in practice, of a federation of eight semi-autonomous departments. The degree of autonomy is often a matter of the personality of the freeholder, the permissiveness of his colleagues, and the urgency of decision-making.
Were the freeholders to appoint an administrator, without a Charter change, he would have no legally authorized executive power; and would serve solely in a ministerial function, (that is, carry out the explicit directions of the freeholders without any power of independent decision-making).
Annual re-assignment of departmental responsibility to freeholders, such as is now the case, causes confusion and an unevenness of expertise - but it is a product of "party in power" changes and the practice of politician administrators.
The present system inhibits general long-range financial planning and central budget preparation and control.

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The opportunity for direct citizen involvement is not reached independently. In fact, all members of the present Board of Chosen Freeholders were agreed on the need for change - and each mentioned one or more of the above shortcomings. It is clear that Union County is spending enough to have good management; that the freeholders would like to have good management; and that the present structure tends to frustrate that purpose.

SUMMARY OF RECOMMENDATIONS

Based on its findings, its analysis of the Optional County Charter Law, and its review of the experience of other jurisdictions, the Commission recommends:
The adoption of the County Manager Plan, as specified in the Optional County Charter Law, as the best available means of strengthening the government of the County of Union - and as the modern tool for obtaining more efficient, responsive, accountable, and economical County Government.
The adoption of an administrative code following the guidelines contained in Appendix B, a budgeting system, and freeholder policies which will both streamline the governmental structure and facilitate maximum benefit from resources applied.

Under the recommended plan, Union County will have:

- A Freeholder Board with clear legislative powers, relieved of administrative detail, and charged with setting out policies and plans for the future.
A County Manager, appointed by the Board with clearly defined executive duties and powers - an extension to the solution of today's needs, qualities and tomorrow's service delivery responsibilities.
Clear separation of powers between the Board and the Manager - led with the Board having full power to serve as the independent critic and control of the Manager.
Unified administration centered in the County Manager.
Protections against abuses by County officials and safeguards for classified County employees. The right of direct citizen action is guaranteed through provisions for recall, and initiative and referendum.
Last, but not least, the recommended charter provides structural flexibility for reorganizing County departments by the newly elected Board of Freeholders along functional lines to permit fuller cooperation, eliminate duplication, and thereby promote greater economies.
The Commission believes that this plan provides the modern tools that Union County government needs to perform its role in moving the County forward. Responsive and accountable government is obtained by clearly separating executive and legislative powers and responsibilities. The Board represents the citizenry and is sufficiently empowered to act in their behalf. The Manager brings a professional viewpoint, tempered by experience and buttressed by his knowledge of other communities. There are ample opportunities for economy through the centralized executive supervision and control, and the possibilities for monitoring and evaluating County costs. Further savings can result from improved administration in budgeting, purchasing and personnel.
The Commission cannot over-emphasize - in conclusion - the importance of choosing the right men and women to serve the people. They deserve the best tool of government. The County Manager Plan is submitted as being the best available today.

THE COMMISSION

The County and Municipal Government Study Commission (the so-called "Mista Commission") in its report "County Government: Challenge and Change", made the following statements:

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"County government can play an increasingly important role in a revitalized and strengthened local government system."
"Within a decade ago many felt that any area-wide government was a threat to home rule. The Commission feels that such a middle-level government is an absolute necessity if we are to preserve many of the complex and desirable characteristics of local government, and to meet the needs of the future. If local government does not meet these needs, the greatest challenge in its history, the Commission believes that in the foreseeable future the state and federal governments will of necessity preempt all these areas and local government, as we know it, will wither and atrophy."

"Counties have strong political, administrative, and functional roots in New Jersey, and they have sufficient territorial and population size to undertake area wide services. Moreover, their boundaries, while man-made, do not prevent the solution of ultra-county problems in cooperation with other counties and state government."
"County government must be centralized under the control of elected officials who have the legal power, the fiscal resources, the structural flexibility and the administrative staff to meet the challenges facing local government today, and it can be an effective general government at the middle tier only if it works in partnership with municipal and state government and only if it gains the confidence and support of its citizens."

The Mista Commission's recommendations resulted in the passage of the Optional County Charter Law, Article 1, Section 1 of this law specifies the duties of the Union County Charter Study Commission.

"It shall be the function and duty of the Charter Study Commission to study the form of government of the County, to compare it with other forms available under the laws of this State, to determine whether or not in its judgment the government of the County could be strengthened, made more clearly responsive or accountable to the people or whether its operation could be more economical or efficient, under a changed form of government, and to submit a report thereon."

The Union County Charter Study Commission, in fulfilling its duties, established the following study pattern:

- Initial interviews with each member of the Board of Freeholders as a means of obtaining their views on the status of County government and, specifically, its strengths and weaknesses.
Review of detailed written documentation prepared by its consultants, concerning each of the fifty governmental agencies at the County level - including boards and commissions - followed by public meetings during which some twenty-four agencies presented their programs and responded to Commission inquiries.
Study of administrative analyses of basic County systems such as budgeting and personnel.

Review and public discussion of the various alternative governmental forms available to the Commission.

It was not the purpose of the Commission to examine in detail the effectiveness of each County department and function, or to make recommendations relative to internal improvements. Rather, as stated in the law, the Commission's function was to become sufficiently knowledgeable about current operations to determine whether change is needed, and to make recommendations as to the form and substance of such change.

In all of its study and deliberation, the Commission sought and obtained input from the public and discussion with interested citizens.

As is usual in such study efforts, Commission members engaged in considerable internal discussion, opinions changed (often, several times), and past backgrounds and experiences brought forth a number of contrasting views. However, the final report has the support of all Commission members.

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While the population increased 77 percent in the 1960-1970 decade, it is now relatively static in the total, but with a significant increase in the number of non-white households.
Rather than being an urban or a suburban County, Union County has both densely-populated, urban areas, and many bedroom communities. Generally speaking, the urban concentrations are at the eastern and western extremities, with the suburban areas in the center and northwest. Family income and housing values tend to correlate inversely with population density in the various municipalities, giving further evidence of the split nature of the county.

With the substantial filling out of Berkeley Heights, New Providence, and the other newer communities in the mid-1960's, the County became, for all practical purposes, a "developed" urban area. This has important consequences in the maintenance of the County's social and economic viability for the demise of the "frontier" of undeveloped land brings with it a need for maintaining and modernizing the existing stock of private and public facilities; much more difficult and often more costly process. As examples, (1) Union County's inventory of housing that is seriously deficient and/or not ready up to its competitive market potentials rose from 8 percent in 1960 to 12 percent in 1973, and (2) the percentage of households occupied by renters increased some 5 percent in the same period.

Union County relies heavily on the property tax for its revenues (79.4 percent of the total County revenues are obtained from this source). Because of high taxable property values, and lower-than-average per capita expenditures, the County has been able to maintain a tax rate lower than that of most surrounding counties. These advantages, however, have eroded in recent years as expenditures increase outdistancing property value increases.

The situation, today, is then one of a mature County, having disparate communities (some undergoing significant demographic and economic transition with the consequent greater pressures for governmental services; and others still enjoying the tax-base benefits of the growth of the 1960's), a relatively stable tax-base, and a major growth in costs of County government.

III. PRESENT PROBLEMS AND FUTURE CHALLENGES

The true measure of a government's adequacy is the degree to which the best elected officials can decide upon and execute what they consider to be the voter's needs and desires. County government in New Jersey today fails to meet this test because it has:

- No law-making power.
No power to assume new duties or even to regulate how its present duties are to be performed.
No power to organize and control the services it provides and the agencies which provide them;
No power to initiate new programs, either alone or in cooperation with the municipalities;
No power to insure that money it raises and gives to independent agencies are wisely spent;
No elected body having the legal power and authority, fiscal resources, structural flexibility and administrative staff to serve effectively and economically.
No authority to act as representative of local interests in dealing with higher levels of government.

All of the above deficiencies stem from the philosophy of using the County as a "source" of funds to meet State needs and State-imposed programs. These State-mandated programs and the supporting fringe benefit costs consumed 57 percent of the County's budget in 1973. But, these are inefficient and disconnected within the Union County government itself.

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Nine freeholders (statutorily part-time officials) attempt to manage a budget of \$283 million, and provide varying levels of supervision to some 600 employees. In an effort to meet this responsibility, eight freeholder committees (departments) have been formed, with each exercising minute day-to-day control over agencies. This is actually a variant of the old "commission" form of government, which because of its inefficiencies, lack of executive leadership, and potential for "logrolling," is fast disappearing from the American scene.

The organization of these agencies directly responsible to the Board of Chosen Freeholders into thirteen separate departments and offices, (see Exhibit III-A on the following page) results in excessive staffing and overlapping coordination and communications lines. This is exacerbated by the complete absence of any overall administrator (or manager) or any professional budgeting/financial planning capability.

Relationships with State-mandated activities are often hampered by the lack of analytical planning capability, on both sides, and the consequent recourse to emotion and/or judicial edict.

Stated another way, the most difficult current problems of the Union County government are:

- Lack of a central professional administrative capability (this was amply demonstrated during the preparation of the 1974 budget when, at the moment of truth, cuts were made without inputs from affected agencies, or analysis of the potential impacts).
Excessive fragmentation, leading to overlapping and poor coordination. In addition to the thirteen operating agencies under the freeholders, the County provides financial and other support to some thirty-eight other organizations (excluding those which are State-supported).
Little or no planning. Freeholders tend to become immersed in administrative detail and there is no central policy planning. The results are excessive concentration of detail and the adoption of new County programs without any sense of priorities.
The insulation of autonomous agencies from the voters, and their financial and program independence, have led to documented charges of a lack of citizen responsiveness.
The lack of required qualifications, and the use of the political appointment process, have led to cases of department head incompetence and inefficiency.

The problems cited above are basically internal, and are amenable to solution through qualified executive leadership supported by the citizens and the freeholders. They exist regardless of what the State mandates in terms of County services. They result from a structure which is neither organized nor staffed to do the job properly. If they are corrected, there is good reason to believe that the County's part of its budget (13% out of the \$35.11 in spending per capita in 1974) can be controlled.

TRENDS IN NEW JERSEY COUNTY GOVERNMENT

The Optional County Charter Law specifically states that municipalities are and shall remain the best repository of local police power in terms of the right and power to legislate for the general health, safety and welfare of their residents. The powers granted in the Law to constitute to establish innovative programs and to perform regional services are closely coterminous, as illustrated in the following quotations from the Law:
"it is the intent of this act only to permit municipalities and other units of government to employ services, efficient and adequate provision of services and other such matters may deem it advisable to do so."
"Based on the need to develop effective services to meet problems which exist, municipalities are and shall remain the best repository of local police power in terms of the right and power to legislate for the general health, safety and welfare of their residents. The powers granted in the Law to constitute to establish innovative programs and to perform regional services are closely coterminous, as illustrated in the following quotations from the Law:
"it is the intent of this act only to permit municipalities and other units of government to employ services, efficient and adequate provision of services and other such matters may deem it advisable to do so."

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- 1. The first step, of course, is for the voters to approve the Commission's recommendations. By law, the Commission's recommendations must appear on the November 5, 1974, ballot. Assuming that the voters approve, the following steps ensue.
2. The new Board of Freeholders is elected on November 4, 1975...
3. The offices of the sheriff, clerk and surrogate are not affected by the adoption of the new plan.
4. The November 4, 1975, election, would provide for:
- Three freeholders to be elected for three years
- Three shall be elected for two years
- Three shall be elected for one year
5. The new Board of Chosen Freeholders, on or before noon on May 1, 1976, must adopt an administrative code...
6. There is a continuation clause which provides that things that are pending, and people who are working, on the date of adoption of the plan, may continue.
7. A most important section deals with the civil service. In essence, it says that there shall be no change in status or diminution of compensation or other rights as a result of the change in plan of government.
8. The budgetary provisions of the Law are designed to ensure that the budgets (operating and capital) are prepared and approved in a timely manner.

SUMMARY

In this chapter, the Commission has presented its recommendations for a plan of government designed to solve today's problems and to prepare for the future. As has been stated previously, and is reiterated here, the plan of government is not the skeleton but, if configured correctly, it can be adorned with the muscles, flesh, sinews, nerves, et al, necessary to bring efficient, responsive government to Union County. That, the Commission asks the voters for a frame, which with care and voter control can become their government.
The Commission deliberated, at length, relative to its recommendations, and had many lengthy discussions concerning the power given the County Manager in the recommended plan. In the final analysis, the Commission took the position that the current and probably future problems of the County were such as to require the most highly qualified professional occupying a position where he can be truly effective. This is not fully by keeping with the past trends in local government in New Jersey, but, in many cases, New Jersey experience has not been of a nature which should establish a trend. Thus, in its final decision, the Commission took the view that a clean break from the past is required if the necessary things are to be done.
The Commission also determined that the general provisions of the Optional County Charter Law would be

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of such major benefit to the County that they fully comprehend its view that strong professional leadership is, and will be, needed. This, combined with full protection of the status of current classified civil service employees, was a strong element in Commission deliberations.
The potential loss of current (and elected in 1974) freeholder experience is, in the Commission's view, a small price to pay for a chance at a new beginning, and this is buttressed by the fact that the incumbent freeholders may become candidates for the Board to be elected in November, 1975. But if the new plan has been accepted by that time, they will have to make a commitment in their campaigns to the new order of things.
VI. EFFECTIVENESS AND ECONOMY OF THE COMMISSION'S RECOMMENDATIONS
The Optional County Charter Law requires that the Commission make a judgment as to whether the government could be made more clearly responsible or accountable to the people.
Do the elected officials have the power and authority to take care of community problems? Is the government organized to permit the people to become involved in key processes such as setting priorities and allocating monies? Are responsibilities clearly defined so that public officials can be held accountable for their actions, or, conversely, lack of action? These are some of the questions the Commission had to resolve in making a judgment regarding the degree of responsiveness and accountability in each form of government.
The Law also requires the Commission to make a judgment as to whether or not the operation could be more economical or efficient, under a changed form of government. Economy in government is an objective that all citizens can appreciate and support. How the taxpayer's dollar is spent and the services obtained for that dollar are of vital concern to public officials and their constituents alike.
Efficiencies of expenditures are influenced by the organizational structure, the manner in which activities which administrative, budgetary, planning, personnel, budgeting) have been centralized.
However, in the opinion of the Commission, the primary economy in government is derived from the efficiency with which the budget monies are matched with the overall priorities and objectives of the County.
The purpose of this chapter is to present the expectations of the Commission, relative to the effectiveness and economy of the County Manager Plan in Union County.

EFFECTIVENESS OF GOVERNMENT

If a government is responsive to and meets citizen needs, and there is a clear accountability trail, then it is effective.
The Union County government is too remote from the people, it has no defined priorities, and it is so fragmented (at the top, and as a result of the plethora of agencies) that even experienced Court House workers often have trouble getting a decision. Probably, the most symbolic evidence of this fragmentation is that there are five work week duration (30, 35, 33, 37, and 40 hours) amongst the groups paid by the County. There is no budget staff (the outside auditors prepared the 1974 revenue estimates) and, therefore, no ordering of funding priorities. As for accountability, the best evidence of its lack is the absence of direct control over major County services (hospitals, parks, etc.). Thus, the County government today is structurally unable to learn what the citizens' needs are, and be responsive to them.
Ideally, the steps which would be followed in providing responsive government are priority setting, budget making, and executive oversight. Outlined below are the Commission's views as to how these would be accomplished under the County Manager Plan.

STEP COMMISSION COMMENT

1. Priority setting
The County budgets would reflect the priorities as set by the Board of Freeholders. Inputs to the Board would come from the Planning Board, the County Manager, the educational community, and the various advisory and autonomous bodies.
Most importantly, through public hearings held by the Board, these priorities would be set prior to the development of detailed budgets and would be the basis for the preparation of the annual budgets by the County Manager. This latter effort, handled professionally,

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provides accountability in the sense that it is the Manager who is finally responsible for the budget submitted to the Board.
2. Budget-making
The Optional County Charter Law requires that the operating budget outline financial priorities, describe the important features of the budget plan, and set forth reasons for changes from the preceding year. It also requires that considerable detail relative to revenues and expenditures be included in the capital budget. This detail, combined with the priorities set by the Board, should give the County a rational, specific plan for allocating its monies.
The Commission believes that the capacity of responsible public officials to oversee effectively the performance of County operations is a key determinant of good government. Under the present form, the Board of Freeholders, while working far more hours than should be expected from part-time officials, just cannot find time away from administrative detail to perform this function. The requirement that the County Manager make recommendations to the Board, report annually to the Board on the work of the County, advise departments and agencies, and review and forecast trends in County services places the executive oversight responsibility directly on him.
The Board's budget approval and ordinance resolution, passing budgets, provide a capability for further oversight of the Manager's performance.

ECONOMY IN GOVERNMENT

Efficient management of a complex service delivery system, such as County government, demands the institution of an effective means of integrating such activities as planning, budgeting, monitoring and evaluation. As noted earlier, these activities are now either not performed, or are done so in a hit-or-miss manner.
- There are no spelled-out goals or objectives.
- There is no mechanism for coordination of functional planning (i.e., health, recreation, welfare, transportation, law enforcement).
- There is no capital budget; in the true sense.
- Budget preparation is done in the absence of priorities or substantive (other than format) guidelines.
- There is no monitoring in the sense of there being a continuous review of actual accomplishments vis-a-vis those planned.
- Evaluation, the measuring of results, is also nonexistent.
The recommended County Manager Plan places responsibility for these activities directly on the Manager. This, then, is a first long step toward efficient government. But the knowledgeable citizen still asks what it will cost. There are the economies which will prevent County government costs from escalating nearly 100 percent in the next six years (as they have done in the past six years).
The Commission has taken the view that the economies to be anticipated from adoption of the County Manager Plan fall into two principal categories: short-term and long-term.
Short-term economies include such areas as reduction in numbers of top positions through consolidation of agencies, greater control of use of vehicles, elimination of over staffing, and closer budgetary control.

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The Commission did not, because of time constraints, conduct a detailed study of the budgets of the fifty governmental agencies at the County level. However, in the case of thirteen agencies, savings which would result from adoption of the County Manager's Plan were readily apparent. These, totaling \$342,125, are identified in Table VI-A, below. The cost of the County Manager's Plan (estimated not to exceed \$31,250) must be subtracted from this total, giving net possible initial savings of \$310,875. The Commission is convinced that further study would identify significant additional short-term economies, and is supported in this belief by knowledgeable members of the County government.

TABLE VI-A

INITIAL ESTIMATE OF SHORT-TERM SAVINGS (Based on 1974 County Budgets)
Table with 4 columns: FUNCTION, PRESENT COUNTY COSTS, ESTIMATED SAVINGS, NET SAVINGS. Rows include Finance and Personnel, Staff Services, Planning, Public Works/Buildings, Roads, Bridges, Health Services, and a TOTAL of \$342,125.

Long-term economies are a combination of direct savings and cost avoidance. Potential direct savings include (1) reductions in staffing of mandated agencies through work load analysis, (2) further agency consolidation, and (3) provision of contracted support services to municipalities, thereby obtaining economies of scale and the resultant lessened total tax bill. Obviously, long-term savings are impacted by the rate of inflation of costs and by the number and type of services offered by the County. In many cases, the result will be cost avoidance, that is, the provision of the required service under the new plan at a lesser cost than would have been possible under the current form of government.

Because there are currently no counties operating under one of the plans contained in the Optional County Charter Law, there is no factual evidence of the economies which can be anticipated in County government. However, there is factual evidence - in a Rutgers study of what happened in cities adopting Council-Manager or Mayor-Council Charter forms - that the Optional County Charter Act. In the case of these thirty-one municipalities:

- Actual level of per capita municipal expenditures in the first year under the new Charter was 4.5 per cent under the predicted (based on the trend of the preceding four years) level.
- Actual rate of per capita expenditures increases was almost 20 per cent lower than the predicted rate, in the four years after enactment.
- Because the detailed evidence is not available, there cannot be any certainty that these cost avoidance economies realized directly from the change in governmental form. However, there is certainly solid reason to believe that improved analysis, more facts, direct lines of responsibility, and professional management will contribute measurably.

SUMMARY

In this chapter, the Commission has presented its analysis, leading to its conclusion that:
- The County Manager Plan will provide Union County with the necessary framework for a more responsive and accountable government.
- Under the County Manager Plan (on the basis of the 1974 County budget) short-term savings exceeding \$300,000 can be expected.
- Long-term savings, based on the experience of municipalities which adopted a strong executive form, can be anticipated.

A PLAN OF ACTION FOR AN ORDERLY TRANSITION
The County Manager Plan will be installed according to the following timetable:

Table with 2 columns: DATE, ACTION. Row: November 5, 1974, Referendum on Charter, discharge of the Union County Charter Study Commission.

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November 4, 1975 Election of new Board of Freeholders
November 10, 1975 The new Board of Freeholders takes office and organizes itself (selecting a chairman and a vice chairman to serve until January 1, 1977, at which time another chairman and vice chairman election for one year terms takes place).
May 1, 1976 (not later than) The administrative code is adopted and all new agencies, officials, and relationships set forth in the code enter into effect at 12:00 noon.

The above are the requirements of the statute, but there are many other decisions which must be faced. Of major importance is the organization of County departments and agencies and the appointment of officers (the first of which should be the new County Manager).

The best method of setting up the departments is by writing the organizational structure into the administrative code. Since this document establishes the basic procedures for conducting County business, its preparation should be commenced during the year between voting and approval of the new Charter and the assumption of office by the new Board. The current government should assume the responsibility for beginning this vital task and set aside sufficient funds in the 1975 budget.

As a result of the commencement of the administrative code effort, the new Board will be able to begin its decision making early in its life - and would then be in a position to recruit for the new manager early in 1976. This will permit his having time to review the draft code, make any suggestions for amendment and select his department heads - all by May 1, 1976.

In addition to the above there will be relatively minor costs incurred in rearranging offices, new stationery, and documentation (including computer changes) of the new organization. The tasks involved in changing to the County Manager Plan, along with these costs which can be estimated, are shown in Exhibit A-1.

TRANSITIONAL TASKS

- 1. Citizens vote on County Manager Plan
2. Determine costs of conversion (including preparation of administrative code, space for new Board and for County Manager, equipment needs, et cetera) and include in 1975 budget.
3. Assign and begin work on administrative code.
4. New Board takes office; make administrative and facility changes.
5. Complete preliminary action on administrative code and commence recruitment of Manager.
6. Select Manager.
7. Manager selects department heads, Board and Manager establish salary ranges.
8. Develop internal structure of new government and necessary classified employee reassignment plans.
9. Establish time tables for internal structure organizational and procedural improvements.
10. Constitute membership for legislative and executive boards and Commissions.
11. Implement administrative code, appoint Manager, and make personnel assignments.
12. Develop County goals and objectives and set 1977 budget priorities.

B. ADMINISTRATIVE CODE RECOMMENDATIONS

The Optional County Charter Law includes the following provisions relative to an administrative code:
The Commission may also draft and submit to the freeholders whatever recommendations it deems appropriate for the efficient administration of County government. Such recommendations may include a model administrative code. Such recommendations may be adopted by the freeholders in whole or in part, whether or not a new charter proposal is recommended by the Commission or approved by the voters.
The adoption of the administrative code. On or before 12:00 noon on May 1, following the organization of the first Board of Chosen Freeholders elected under this act, the Board of Chosen Freeholders shall adopt an administrative code organizing the administration of the County government; setting forth the duties and responsibilities and powers of all County officials and agencies, and the manner of performance needed. Nothing in the administrative code shall change the duties or powers of County officers whose existence is mandated by the constitution or shall diminish the duties, responsibilities or powers of any elected or appointed head of the executive branch or chief assistant thereto or chief or County administrator.

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12. Effective date of administrative code: At 12:00 noon on May 1, following the organization of the first Board of Chosen Freeholders elected under this act, the administrative code shall enter into effect, and all hitherto existing agencies shall assume the form, perform the duties, and exercise the power granted them under the administrative code and shall do so in the manner presented therein.
The basic points contained in the law are (1) having found the shortcomings and needs of the County government, the Charter Study Commission has the duty to recommend not only the broad framework for change, but also the specifics of the internal structure, and (2) the administrative code is the primary operating guidance document by which the changed government is run.
The Union County Charter Study Commission concluded that adoption of a complete draft administrative code, as an element of its report, was not appropriate for the following reasons:
- The existence of a complete proposed code could reduce the area of discretion of the Board of Freeholders elected to implement the new County government plan.
- Further, there needs to be considerable additional discussion and analysis on the part of both County agencies and autonomous activities. If the code is to be an effective basic governmental document, the Commission's schedule, as set by statute, did not provide sufficient time to do the complete job.

However, it is the Commission's view that changing the form of government, alone, will not bring to Union County the quality of government it must have. The recommended plan will provide the skeleton (and a good one) but it must have the nerves, muscles, and circulation provided by a carefully thought through administrative code. For this reason, the Commission is including in its report, a number of general guidelines which it recommends be followed in the drafting of the Union County administrative code. These general guidelines, keyed to the basic elements of the code, are given below:

1. New configuration of the government. The Commission found excessive fragmentation of County agencies and a general lack of internal coordination and control. It also detected some concern over the financial independence of the autonomous agencies. With these in mind, the Commission recommends that the administrative code provide for:
a. Consolidation of those agencies with similar skills and equipment. For example, a true department of public work could include the present Roads, Bridges, and Buildings departments and the County Engineer.
b. Closer budgetary and financial control over autonomous agencies, (through prior to any decisions relative to their absorption into the County government, there should be a definitive showing that a move would improve efficiency and reduce costs).
c. Creation of a comptroller agency which would

1. Citizens vote on County Manager Plan
2. Determine costs of conversion (including preparation of administrative code, space for new Board and for County Manager, equipment needs, et cetera) and include in 1975 budget.
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5. Complete preliminary action on administrative code and commence recruitment of Manager.
6. Select Manager.
7. Manager selects department heads, Board and Manager establish salary ranges.
8. Develop internal structure of new government and necessary classified employee reassignment plans.
9. Establish time tables for internal structure organizational and procedural improvements.
10. Constitute membership for legislative and executive boards and Commissions.
11. Implement administrative code, appoint Manager, and make personnel assignments.
12. Develop County goals and objectives and set 1977 budget priorities.

BASIC ELEMENTS

1. New configuration of the government. The Commission found excessive fragmentation of County agencies and a general lack of internal coordination and control. It also detected some concern over the financial independence of the autonomous agencies. With these in mind, the Commission recommends that the administrative code provide for:
a. Consolidation of those agencies with similar skills and equipment. For example, a true department of public work could include the present Roads, Bridges, and Buildings departments and the County Engineer.
b. Closer budgetary and financial control over autonomous agencies, (through prior to any decisions relative to their absorption into the County government, there should be a definitive showing that a move would improve efficiency and reduce costs).
c. Creation of a comptroller agency which would

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include the present data processing and treasurer functions, and would also have a financial planning and program analysis capability. Also, financial functions now handled by the Deputy Clerk could be brought into the new agency.

d. Placement of County non-financial planning activities in one agency, and all County health and social (e.g., Youth Services) functions in another.

e. Establishment of a department of administration, including the personnel, printing, purchasing and non-building maintenance functions. A sample basic organizational chart (Exhibit B) is presented on the following page.

2. Relationship between and among and within departments, commissions, boards and other agencies.

As noted earlier, major changes in the program responsibilities of autonomous agencies should be made only after a definitive showing of reduced costs and increased effectiveness. However, the County Manager and the County Board of Freeholders should be given limited authority to manage cash transactions of these agencies. In essence, these agencies will continue, but only under strict financial control.

In the case of internal departments, the basic program would not be to reorganize, but to coordinate both amongst themselves and through the two staff-type agencies.

The Commission recommends that the administrative code include provisions:

a. Creating a County department of civil service, thereby providing for more effective and timely administration of the personnel function (it should be noted that under the law, such a department may not become operative until at least two years after a plan for its operation has been submitted by the freeholders to the State. In the interim, the personnel function would be included in the proposed department of administration).

b. For a budgeting system which permits:

- (1) Control of expenditures on an "exception" basis.
(2) Receiving spending proposals and controlling costs on program, organizational, object of expenditure, and fund bases.
(3) Fraction and control of capital outlays.
(4) Policy planning, monitoring of procedures, and evaluation of results.

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The present State system is designed for a "short form" and, as a result, it does not meet the needs of County management. What is needed is a restructured, more budgeting system, and a new agency.

E. THE PROPOSED CHARTER

Complete Text of County Manager Form As Recommended by the Charter Study Committee

Constituting of the applicable parts of The Optional County Charter Law

Note: A long form charter would provide fully for the structure, powers, organization, official relationships, and procedures of the County government. Counties in New Jersey, however, do not need such a long form charter because (1) many important matters of County government are governed by general laws applicable to all counties and (2) the administrative code required to be adopted by the first Board of Freeholders under the new charter will set out the internal organizational and relationship matters.

Technically all State general laws are part of every county charter, through the Optional County Charter Law. This permits significant local autonomy in the mechanics of their application. The actual charter voters are being called on to approve in a "short form" it makes no change in the great bulk of those general laws which now and in the future would apply to the County government.

ARTICLE 4. COUNTY MANAGER PLAN

A. Form of Government

45. Form: designation. The form of government provided in this article shall be known as the "county manager plan" and shall, together with articles 2 and 7 of this act, govern any county whose voters have adopted it pursuant to this act.

46. Officers: Each county operating under this article shall be governed by an elected board of freeholders and an appointed county manager and by such other officers and employees as may be duly appointed pursuant to this article, general law, or ordinance.

B. County Manager

47. Qualifications, appointment, term. The county manager shall be qualified by administrative and executive experience and ability to serve as the chief executive officer of the county. He shall be appointed by a majority vote of the whole number of the board of freeholders and shall serve for an indefinite term. He may be removed by a majority vote of the board subject to due notice and a public hearing. Such notice shall be in writing and shall be accompanied by a written bill of particular charges and complaints and public hearing on these charges shall be no less than 15 nor more than 30 days after personal service of notice and charges.

48. Salary. The salary of the county manager shall be fixed by the board of freeholders; such salary shall be reasonable and commensurate with the fact that the position of county manager is and shall be a full-time position. The salary of the county manager may not be lowered during his tenure in office.

49. Vacancies. The office of county manager shall be deemed vacant if the incumbent moves his residence from the county without board permission; or he is by death, physical or mental illness, or other casualty unable to continue to serve as county manager. Any vacancy in the office of county manager shall be filled in the manner prescribed in section 47 of this article. The board of freeholders may appoint the deputy manager or any department head to serve as acting county manager until a successor has been appointed. During the temporary absence or temporary disability of the county manager the deputy manager or a department head designated by the manager if there be no deputy manager, shall serve as acting county manager.

50. Duties. The executive power of county shall be exercised by the county manager. The county manager shall:

- a. Report annually to the board of freeholders and to the people on the state of the county, the work of the previous year and he shall also recommend to the board his proposed action or programs he deems necessary for the improvement of the county and the welfare of its residents. He may from time to time at his discretion recommend any course of action or program he deems necessary or desirable for the county to undertake.
b. Prepare and submit to the board for its consideration and approval a proposed operating budget, a capital budget and a capital program; establish the schedule and procedure to be followed by all county departments, offices and agencies in connection therewith, and supervise and administer all phases of the budget.

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51. Powers. The county manager:

- a. Enforce the county charter, the county's laws and all general laws applicable thereto;
b. Supervise the care and custody of all county property, institutions and agencies;
c. Supervise the collection of revenues, and he shall audit and control all disbursements and expenditures and shall prepare a complete account of all expenditures. He shall also designate the repositories of county funds;
d. Sign all contracts, bonds or other instruments requiring the consent of the county;
e. Organize the work of county departments subject to the administrative code adopted by the board. He shall further review their administration and operation and make recommendations pertaining thereto to the board;
f. Review, analyze and forecast trends of county services and finances and programs of all boards, commissions, agencies and other county bodies, and report and recommend thereon to the board;
g. Develop, install and maintain centralized budgeting, personnel and purchasing procedures as may be authorized by the administrative code;
h. Negotiate contracts for the county subject to board approval and make recommendations concerning the nature and location of county improvements and executive improvements determined by the board;
i. Assure that all terms and conditions imposed in favor of the county or its inhabitants in any statute, franchise or other contract, are faithfully kept and performed;
j. Serve as ex officio governing member of all appointive bodies in county government.

52. Powers: The county manager:

- a. Shall supervise, direct and control all county administrative departments;
b. Shall appoint the deputy manager, the heads of all county departments, and all other administrative officials from among the qualified persons in the county who are not prescribed elsewhere in this article;
c. May at his discretion, remove or suspend any official in the unclassified service of the county over whose office the county manager has power of appointment in accordance with the provisions of section 47b;
d. May, at his discretion, delegate to any administrative officer power of appointment and removal of their departmental employees subject to civil service provisions; if the county manager does not so designate his power he may appoint and remove, subject to civil service requirements, all department heads, members of personnel provisions contained in the legislative enactments have been authorized by resolution of the board, by civil service, or as provided in the adopted county budget; and the manner of whose appointment is not prescribed elsewhere in the article;
e. May require reports and examine the accounts, records and operations of any agency of county government;
f. May, at his discretion, order any agency under his jurisdiction as specified in the administrative code to undertake any task for any other agency on a temporary basis if he deems it necessary for the proper and efficient administration to do so.

C. Freeholder Board

53. The legislative power of the county shall be vested in the board of chosen freeholders.

54. At its organizational meeting each January the board shall select one of its members to serve as chairman and one to serve as vice-chairman for the year. The chairman shall preside over board meetings during his tenure, and in his absence the vice-chairman shall preside.

55. The county manager may be present at all board meetings and participate in all deliberations, without the right to vote.

56. Board powers. The board of freeholders:

- a. Shall appoint a county manager under the provisions of section 47 of this article and may create the office of deputy manager;
b. May appoint a clerk to the board who shall serve at its pleasure and keep the records and minutes of the board;
c. May appoint a county counsel, to serve at the pleasure of the board, who shall head the county's legal department;
d. Shall appoint members of all boards and commissions and other bodies whose manner of appointment is not otherwise specified in this article;
e. May pass a resolution of disapproval of a suspension or dismissal, subject to the provisions of section 47b of this act;
f. Shall approve the annual operating and capital budgets;
g. Shall pass in accordance with this act whatever ordinances and resolutions it deems necessary and proper for the good government of the county.

D. Deputy Manager

57. Appointment. Subject to creation of such position the county manager may appoint a deputy manager who shall serve at his pleasure; the board may not prevent his suspension or dismissal by passage of a resolution of disapproval.

58. Qualifications. The deputy manager shall be qualified by administrative and executive experience and ability to perform the duties established for him.

59. His appointment, but during his tenure may be removed only by the board of freeholders. His appointment shall be for a term of one year, and he shall be eligible for reappointment only to the manager. He shall, under the direction and supervision of the manager, undertake all the duties of the county government, and he shall be held responsible for the performance of the county government.

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60. Incorporation. The inhabitants of any county shall within the boundaries of that county and remain a body corporate and politic, with perpetual succession.

61. Upon adoption by the registered voters of any county of any of the optional forms of government set forth in this act, the county shall thereafter be governed by the plan adopted, by the provisions of this law applicable to all optional plans, and by all general laws, subject to the transitional provisions in article 7 of this act.

62. General law. For the purpose of this act, a "general law" shall be deemed to be such law or part thereof, heretofore or hereafter enacted, that:

- a. Is not inconsistent with this act;
b. Is by its terms applicable to or available to all counties or to all counties or to any category or class of counties with one or more of the following subjects: the administration of the judicial system, education, elections, health, county public utilities, taxation and finance, and welfare;
c. Shall be deemed to be such law or part thereof, heretofore or hereafter enacted, that:

63. Nothing in this act shall be construed to prevent the county from abolishing or consolidating agencies the existence of which has heretofore been mandated by State statute providing that such abolition or consolidation shall not affect the obligations of the county to continue providing the services previously provided by such abolished or consolidated agency.

64. The intent of this act is to enable a county that has adopted a charter pursuant to this act to exercise any duty that has been mandated to it by the Legislature to be performed in the most efficient and expeditious manner, and, absent a clear legislative declaration to the contrary, without regard to organizational, structural or personnel provisions contained in the legislative enactments which have been authorized by resolution of the board, by civil service, or as provided in the adopted county budget; and the manner of whose appointment is not prescribed elsewhere in the article.

65. County power. The county that has adopted a charter pursuant to this act may, subject to the provisions of such charter, general law and the State Constitution:

- a. Organize and regulate its internal affairs; create, alter and abolish offices, positions and employments and define the functions, powers and duties thereof; establish qualifications for persons holding offices, positions and employments; and provide for the manner of their appointment and removal and for their term, tenure and compensation.
b. Adopt, amend, enforce, and repeal ordinances and resolutions as defined in section 100 notwithstanding the effect of any referendum conducted prior to the county's adoption of its charter pursuant to this act.
c. Construct, acquire, operate or maintain public improvements, projects or enterprises for any public purpose, subject to such referendum as may otherwise be imposed by law.
d. Exercise powers of eminent domain, borrowing and taxation only as provided by general State law.
e. Exercise all powers of county government in such manner as its board of freeholders may determine;
f. Sue and be sued, have a corporate seal, contract and be contracted with, buy, sell, lease, hold and dispose of real and personal property, appropriate and expend money for county purposes;
g. Enter into contractual agreements with any other governmental body or group of bodies within or without the borders of the county; without regard to whether such other governmental body or group of bodies be a unit of State, county, or municipal government or a school district, authority or special district, to perform on behalf of that unit, any service or function which that unit would be authorized to provide for itself or for any other unit of government, provided, however, that no county shall contract to provide a service or function to any unit in any other county unless the board of freeholders of such other county shall first approve the proposed contract. All contracts under this section shall be specific as to the terms for rendering of services, the level, quality, and scope of the services to be performed, the cost of providing these services, and the duration of the contract. Such contract may provide for binding arbitration or for binding fact-finding procedures to settle disputes or questions arising as to the terms of service and quality and quantity of services to be provided under the contract. All services shall be performed on a cost basis, and no contract shall be for a duration of more than 7 years. Nothing in this section shall be construed to prevent two or more counties from jointly undertaking a contract to provide a service or function to any other unit or group of units. For the purposes of this section, the county shall be deemed to be the general agent of the other party or parties to the contract with respect to the performance of the service

LEGAL NOTICE

or services as specified in the contract, with full powers of performance and maintenance of the service contracted for and full powers to undertake any operation ancillary thereto, and all other powers of enforcement and administrative regulation which are or might be exercised by the contracting official. Except that no contracting party shall be liable for any part or share of the cost of constructing or maintaining any capital facility built by the county to provide such service unless such part or share of the cost of such capital facility's construction or maintenance is provided for in the contract between the two parties and the governing bodies of such contracting parties shall have ratified the contract. Nothing in this section shall be construed to prevent the contracting for provision of more than one service or group of services by the county, and the county may become the agent of any other unit of government in the performance of any and all functions which the contracting unit sees fit to employ the county as agent to perform.

66. Municipal powers. Nothing in this act shall be construed to impair or diminish or infringe on the powers and duties of municipalities and other units of government under the general law of this State. It is the intent of this act only to permit municipalities and other units of government to employ services and facilities of the county for more effective, efficient, and adequate provision of services if and when such units may deem it desirable to do so. Municipalities are and shall remain the broad repository of all police power in terms of the right and power to legislate for the general health, safety and welfare of their residents.

67. Municipal advisory councils. Regional advisory councils. The board of freeholders may by resolution establish a municipal advisory council consisting of the mayors of all municipalities in the county and in addition to or instead of a municipal advisory council, the board may establish regional advisory councils consisting of the mayors of neighboring municipalities or municipalities that have common interests or problems.

68. The board of freeholders shall meet periodically with the advisory councils to discuss common municipal problems, county-municipal relations, cooperation in service problems, coordination of operational and capital facilities development, and other subjects of mutual interest in order to provide closer county-municipal relations and cooperation.

69. General powers. The grant of powers under this act is intended to be consistent with the Constitution of New Jersey and with general law relating to local government. The grant of powers shall be construed as liberally as possible in regard to the county's right to reorganize its own form of government, to reorganize its structure and to alter or abolish its agencies, subject to the general mandate of performing services, whether they be performed by an agency previously established or by a new agency or another department of county government.

70. Based on the need to develop effective services to meet problems which cross municipal boundaries and which cannot be met effectively on an individual basis by the municipalities, the State, or other units of government, this act shall be construed as intending to give the county power to establish innovative programs and to perform such regional services as any unit that has the least right to perform such service for itself may determine, in its own best interest, to have the county perform on a contractual basis.

ARTICLE 5. PROVISIONS APPLICABLE TO ALL PLANS

71. Relationship between the Legislative and Executive Branches

72. Separation of powers. In any county that shall have adopted a charter under this act, the board of chosen freeholders shall deal with county employees only through the officials responsible for the overall executive management of the county's affairs as designated in articles 3 through 6 of this act. . . . i. e., through the county executive, the county manager, the county supervisor, and the board president, respectively. All contact with county employees, all actions, and communications concerning the administration of the county's government and provision of services, shall be through the aforementioned officials, except as otherwise provided in this act.

73. Nothing in this act shall be construed to prohibit the board's inquiry into any act or problem of the county's administration. Any freeholder may require a report on any aspect of the government of the county at any time by making a written request to the head of the executive branch of county government. The board may, by majority vote of the whole number of its members, require the head of the executive branch to appear before the board sitting as a committee of the whole, and to bring before the board such records and reports, and such officials and employees of the county as the board shall deem necessary to insure clarification of the matter under inquiry.

74. The board further may, by majority vote of the whole number of its members, designate any number of its members as an ad hoc committee to consult with the head of the executive branch to study any matter and to report to the board's attention. . . . (1) The intent of this act to confer on the board general legislative and such investigative powers as are herein granted to the executive branch full control over the county administration and over the administration of county services provided for in this act.

LEGAL NOTICE

75. A charter adopted pursuant to this act shall be subject to a referendum by the voters of the county at any time after the expiration of one year from the date of its adoption. . . . (2) The intent of this act to confer on the board general legislative and such investigative powers as are herein granted to the executive branch full control over the county administration and over the administration of county services provided for in this act.

76. A charter adopted pursuant to this act shall be subject to a referendum by the voters of the county at any time after the expiration of one year from the date of its adoption. . . . (3) The intent of this act to confer on the board general legislative and such investigative powers as are herein granted to the executive branch full control over the county administration and over the administration of county services provided for in this act.

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In case of emergency call 376-0400 for Police Department or Fire Department 376-7470 for Fire Department

Springfield Leader

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SPRINGFIELD, N.J.; THURSDAY, OCTOBER 31, 1974

Race for committee seats to highlight voting Tuesday

Springfield voters will go to the polls Tuesday to choose local, county and national representatives and to make their voices heard on several public questions, including two proposed state constitutional amendments.

Topping the list is voter interest in the community is the race for two three-year terms of the Township Committee, in which incumbent Republicans William A. Ruocco and Norman O. Banner are being challenged by Democrat Edward J. Fanning and Stanley M. Bruder.

Polling places, which will be open from 7 a.m. to 9 p.m. are as follows: District 1—Presbyterian Parish House, Church Hill; Districts 2 and 3—American Legion building, 80 Trenton Avenue; Districts 4 and 5—James Caldwell School gym; Districts 6 and 7—Florence Gaudin School gym; Districts 8 and 9—Raymond Chisholm School gym; District 10—Thelma Sandmeier School gym; Districts 11 and 12—Edward Walton School gym.

In the contest for the 12th Congressional District seat in the U.S. House of Representatives, incumbent Republican Matthew J. Rinaldo is challenged by Democratic standard-bearer Adam H. Levin and by three independent candidates: Anthony Carbone, Catherine O'Toole French and Robert A. Steiner.



SCORING SALES—Getting an early order from Mrs. Helen Nunn are Jo Ann Glosven (left) and Jennie Glosven, who with other members of Springfield Cadette Troop 471 and Senior Troop 14 of the Washington Rock Girl Scout Council, will be selling the cookies through Nov. 17. The cookies, baked by the Barry Biscuit Co. and priced at \$1.25 a package, come in four flavors: chocolate mint, peanut butter, lemon cream and shortbread. This year, someone chocolate also will be available. Mrs. Benjamin DiPalma is chairman of the fund-raising effort here. (Photo-Graphics)

Library offers new program on bicentennial celebration

The Springfield Public Library is offering a special program for Springfield residents interested in the national bicentennial celebration. The program will be held in the library meeting room on Saturday, from 9:30 to 11 a.m. Office will explain how library resources can be used in planning and preparing for the Springfield celebration. Lists of books, documents, records, microfilm and phonorecords will be compiled by areas of interest. The staff will demonstrate how to locate and use this material.

The Sarah Baiter collection of Springfield in the early days of settlement, sources of genealogy for Springfield and the surrounding area and contemporary resources in the children's department will be explored. In addition, there will be a display of books useful in costume design, plays, songs and all aspects of life in colonial days.

The long waiting period for a copy in paperback. (Continued on page 14)

Tenants' groups for Republicans

Springfield's three tenants' organizations this week announced their support of Republican Norman Banner and William Ruocco in the election for Township Committee.

The endorsement statement, signed by St. Joseph Parish, president of the Troy Village Tenants Association; Jack Resnik, president of the Springfield Tenants Association; and Paul Lippe, president of the Summit Hill Tenants Association, read as follows:

"Dear Springfield Townsman:

"As those who led the struggle to keep rental increases at reasonable levels in Springfield until now, we ask you to consider the following:

"1—Our entire rent situation may change if present court actions go against the tenants.

"2—This will make a new rent law necessary in Springfield and rents may rise to impossible levels. It may also require costly appeals.

"3—To help obtain these we are urging you to elect to the Township Committee Norman Banner and William Ruocco.

"4—In your own interest, you should know that they voted for our present reasonable rent laws and have publicly promised to maintain reasonable rent levels if a new law should become necessary.

"5—We do not believe that the matter of rental increases is a partisan issue and therefore political party designation plays no part in our urgent plea to you.

"For your own sake, write, and re-elect Banner and Ruocco."

Regional board sets meeting Wednesday

The Union County Regional District Board of Education will meet Wednesday at 8 p.m. at the Deerfield School, Mountaizale. The meeting will be presided by an interim office board at 7:30, to permit local residents to speak with board members.

The meeting was postponed the week before last and is being held on the Tuesday evening to avoid a conflict with Election Day.

19TH CENTURY HOME—This house of 701 Mountain ave. is among those in Springfield selected for possible inclusion in the Union County Planning Board's Survey of Historic Sites. Erected sometime in the 1800s, the two-and-one-half story brown shingled structure rests on a stone foundation and exhibits other early American building features, such as a steep pitched roof and depressed roofline. (Photo-Graphics)



MEET THE VOTERS—Lealle Zucker, left, president of the Springfield League of Women Voters, opens the annual candidates' night Monday at the Florence Gaudin School. Seated over, left to right, Margaret Walker, moderator, and the candidates: Republican Norman Banner, Democrat Stanley Bruder, Democrat Edward Fanning and Democrat William Ruocco. (Photo-Graphics)

Four Township Committee hopefuls answer questions at League forum

All four members of the Springfield Township Committee should be graded "A" for politicians' behavior at the annual candidates' night debate sponsored by the Springfield League of Women Voters Monday at the Florence Gaudin School. The debate was held in the same low key which has marked the entire campaign.

Republican incumbents William Ruocco and Norman Banner pointed with pride to the accomplishments of their three years on the governing body and stressed the need for experienced leadership and two-party government.

The Democratic challengers, Edward Fanning and Stanley Bruder, viewed with alarm all the unfinished business, called for fresh approaches to problems and emphasized the importance of voting for the man, not the party label.

Lealle Zucker, president of the LWV, opened the meeting with about 80 concerned citizens in attendance. Margaret Walker of the Westfield League served as moderator. The proceedings were recorded on "teletape" which can be replayed at the Springfield Public Library until Election Day on Tuesday.

Republican Banner listed accomplishments during his term in office, including "a great deal of progress" in flood control and establishment of the day camp at the Springfield Municipal Pool.

He proposed establishment of a nursery school or play group, Banner said a director could be hired for about \$3,000 per year, to be supported by parent volunteers. He stated the project could support itself with an annual fee of \$20 per child.

Banner proposed purchase of the building at Morris and Maple avenues to house both nursery and senior citizen activities. He said that the township could operate a bid for four hours a day on main local streets for \$12,000 a year.

BRUDER DECLARED that in his talks with voters "some have been well satisfied as residents of Springfield, but many others are seriously concerned about such matters as flooding, unmet school problems, garbage disposal and other issues."

BRUDER STRESSED "the one problem that affects us all is the state of the economy. We plan to take a bite out of our taxes. I've urged a spot reevaluation to determine if last year's reassessment had reduced costs for industrial and commercial property, at the expense of homeowners. He said this could lead to a drop in residential taxes.

"Urging central purchasing for the township, he stated, "We will spend money where it is necessary, but we must order our priorities."

BRUDER continued, in a reference to the proposed senior citizen center, "Our opponents call for us to buy a quarter-million-dollar white elephant. The building has inadequate parking area and many traffic hazards. I can't see a combined use by preschoolers, teenagers and senior citizens."

He proposed an agreement with the Board of Education to share facilities of the Taynson Children School for seniors' activities on an interim basis, until a permanent center can be built.

Continued on page 14

Office to reopen

The N.J. Motor Vehicle Agency office on Morris avenue in Springfield will reopen Monday. It was announced by Ruth Schwartz, municipal Democratic chairman. She said that the office will be headed by Elaine Shimons of Weithill.

Banner, Ruocco cite advantages of 2-party 'balance'

Norman O. Banner and William A. Ruocco, Republican candidates for reelection to the Springfield Township Committee, this week concluded their campaign by asking the voters of Springfield to reelect them because they are the candidates who will keep two-party government in Springfield.

Banner said, "The Township Committee now is made up of Bill Ruocco, myself, two Democrats and an independent. Our reelection assures his balance. We will continue our efforts to give everyone in Springfield representation on the Township Committee."

Ruocco added, "Our record shows that we have the dedication, experience and performance that will assure Springfield's voters qualified members on the governing body. For the past three years, we have finished only one township meeting. And have a record of record-of-attendance—the other—numerous meetings required of the Township Committee."

Both Banner and Ruocco commented, "Our accomplishments with only one year in the majority, include: The determination required to hasten the start of the Bryant East and West flood project as well as the Washington avenue and Riverdale drive 'biking' project; the establishment of the Municipal Pool; the library museum and the willingness to travel to Washington, Trenton or anywhere the interests of Springfield could be better served."

Ruocco added, "We have the experience gained only by serving on the Township Committee for the past three years, but also by our dedicated commitment to be involved in civic and community activities during our term."

Continued on page 14

UNICEF will hold fund drive today

The United Nations Children's Fund (UNICEF) will conduct its annual fund-raising campaign today. It was announced by Alice Ferguson, UNICEF community chairman.

"Children throughout the world will benefit from programs providing food and educational projects through funds collected by our youngsters," she said.

"The UNICEF cartons will be collected at Springfield schools tomorrow by the EPA chairman: Ann Maresello, James Caldwell School; Marcia Culer, Edward Walton School; Tina Begleiter, Thelma Sandmeier School; and Sandy Neideman, Florence Gaudin School. The money will be turned over to the National State Bank for counting.

"Dr. Fred Barvick, superintendent of school, urges that the safety rules outlined by him and the Springfield PTA Council be observed," she concluded.

Continued on page 14

Regional board sets meeting Wednesday

The Union County Regional District Board of Education will meet Wednesday at 8 p.m. at the Deerfield School, Mountaizale. The meeting will be presided by an interim office board at 7:30, to permit local residents to speak with board members.

The meeting was postponed the week before last and is being held on the Tuesday evening to avoid a conflict with Election Day.

LEGAL NOTICE

135. Scope of capital budget and program: definitions. The capital budget and program shall be prepared by the budget officer in such form as required by law, together with such schedules and analyses as he deems desirable, or as may be required or approved by the board of freeholders.

136. Capital budget shall be a plan for the expenditure of public funds for capital purposes for the ensuing year showing as income: the revenues, special assessments, free surplus, in down payment appropriations to be applied to the cost of a capital project or projects, expenses of issuance of obligations, engineering supervision contracts and other related expenditures.

137. Budgets: notice and hearing. A public hearing shall be held on the current expense budget and capital budget in accordance with the Local Budget Law. At such hearings, the budget officer shall provide for discussion of the capital program as well.

138. Appropriation requests: allotments. During the next to last month before the beginning of the fiscal year, the board of each department, office and agency of the county shall submit to the budget officer a work program for the year, which program shall include all requests for appropriations for its operation and maintenance, and shall state the proposed allotments of said appropriations for each department, office or agency by quarters for the entire fiscal year. The budget officer shall review requested allotments in light of the work program of the department, office or agency concerned, and if he deems it necessary, may revise, alter, or change them before the same are submitted to the board of freeholders. The aggregate of such allotments shall not exceed the total appropriation available to each department, office or agency for the fiscal year. No expenditures for a department, office or agency shall be made from the appropriations except on the basis of approved allotments. The approved allotments may be revised during the fiscal year, within the appropriations available by the budget officer or upon application by the head of any department, office or agency approved by the budget officer. If at any time during the fiscal year, the budget officer shall ascertain that the probable current revenue, plus fund balances, for the fiscal year will be less than the total appropriations, he may reconsider the work programs and allotments of the several departments, offices and agencies and revise them accordingly.

139. Payments and obligations: certifications: penalties. No payment shall be authorized or made and no obligations shall be incurred against the county except in accordance with appropriations duly made. No obligation shall be incurred against any allotment or appropriation unless the budget officer or his designee first certifies that there is a sufficient unencumbered balance in the allotment or appropriation, and that sufficient funds therefrom will be available to meet the obligation concerned when it becomes due and payable. Any county officer or employee who knowingly authorizes or makes any payments or incurs any obligation in violation of the provisions of this charter or takes part therein may in addition to any other penalty provided by law, be removed from his office or employment.

140. Other payments and obligations. Nothing contained in this section or otherwise in the charter shall be construed to prevent the making or authorizing of payments or making of contracts for capital improvements to be financed wholly or partly by the issuance of bonds; nor shall it prevent the making, when permitted by statute or ordinance, of any contract or lease providing for the payment of funds at a time beyond the end of the fiscal year in which the contract or lease is made. Any contract, lease or other obligation requiring the payment of funds from the appropriations of a later fiscal year or of more than 1 fiscal year may be made or approved only by ordinance.

141. Annual post-audit. The board of chosen freeholders shall employ annually for an independent audit of the accounts and other evidences of financial transactions of the county and of every county department, office and agency, pursuant to law.

LEGAL NOTICE

142. Whenever notice by publication is required under this act the clerk to the board of freeholders or the county counsel, whichever shall be charged by the board to do so, or any other person charged under any section of this act with the duty of causing such publication, shall cause all such notices to be published in two newspapers qualified by law and designated by majority vote of the board of freeholders to publish the county's legal notices. The two newspapers designated by the board of freeholders shall be:

a. both printed and published in the county one of which shall be either a newspaper published at the county seat of such county or a newspaper published in a municipality in such county having the largest population according to the last population estimate published by the Division of Economic Development of the New Jersey Department of Labor and Industry or

b. one printed and published in such county and one circulating in such county; or

c. one published at the county seat and one circulating in the county if no daily newspaper is published; or

d. both circulating for such county, if no newspapers are printed and published in such county.

LEGAL NOTICE

143. General Provisions

143. Partial invalidity. If any clause, sentence, paragraph, section, or part of this act shall be adjudged to be invalid by any court of competent jurisdiction, such judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section or part thereof directly involved in the controversy in which such judgment shall have rendered.

144. Short title. This act shall be known as the "Optional County Charter Law."

145. Effective date. This act shall take effect immediately.

Submitted for Publication

Charles F. Kennedy
Chairman
Union County Charter Study Commission

This publication is required under the terms of New Jersey Statutes 40: 41A-12 and 40: 41A-14.2.

William C. Maccarelli
Assistant County Counsel

Footnote:
1. Explanatory charts have been eliminated but are in the final report filed with the county clerk of Union and are available from him.
2. From December 4, 1973 to July 16, 1974 - thirty-three meetings were held by the commission at various locations throughout Union County.